DISTRICT DISASTER MANAGEMENT PLAN 2019-20

DISTRICT DISASTER MANAGEMENT AUTHORITY CHANDEL DISTRICT

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^{*} To be prepared by the District administration

ABBREVIATIONS

AAI Airport Authority of India

ATIS Administrative Training Institutes

BIS Bureau of Indian Standard

BPL Below Property Line

CBDM Community Based Disaster Management

CBOs Community Based Organisations
CDVO Chief *District* Veterinary Officer

CSCs Community Service Centres

DDMA District Disaster Management Authority

DDMP District Disaster Management Plan

DM Disaster Management

DM ACT, 2005 Disaster Management Act, 2005
EOC Emergency Operations Centre
GIS Geographic Information System

GOI Government of India

HPC High Powered Committee

HRD Human Resource Development

HR Human Resources

IT Information Technology

MIS Management Information System

NCC National Cadet Corps

NCDM National Committee on Disaster Management

NDMA National Disaster Management Authority

NDMRCs National Disaster Mitigation Resource Centers

NDRF National Disaster Response Force

NSS National Service Scheme

NYK Nehru Yuva Kendra

NGOs Non-Governmental Organisations
NBC Nuclear, Biological and Chemical

PRIs Panchayati Raj Institutions

SDMA State Disaster Management Authority

SEC State Executive Committee

SOPs Standard Operating Procedures

PWD Public Works Department

PHED Public Health Engineering Department

IFCD Irrigation & Flood Control

IRS Incident Response system

IRT Incident Response Team

QRT Quick Response Team

MARG Mutual Aid & Response Group

NYK Nehru Yuva Kendra

SOC Site Operation Centre

DCR District Control Room

DEOC District Emergency Operation centre

EO Emergency Officer

DIO District Information Officer

IEC Information, Education & Communication

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1.1. District Profile

The Chandel district is one of the important districts of the state given the multi-lingual, multi-ethnicity culture and tradition it possesses. The Chandel District (formerly known as Tengnoupal District) came into existence on May 13, 1974. Chandel comes from Chandil. The district is inhabited by several communities. It is sparsely inhabited by about 20 different tribes. They are scattered all over the district. Prominent tribes in the district are Anal, Lamkang, Kuki, Moyon, Monsang, Chothe, Thadou, Paite, Maring and Zou etc. There are also other communities like Meiteis, and Muslims (Meitei Pangal) in small numbers as compared to the tribes. Non-Manipuris like Nepalis, Tamils, Bengalis, Punjabis and Biharis are also settled in this district.

The Moreh town is the international trade centre of the state which lies on the southernmost part of the district. When the Trans-Asian Super Highway comes into existence, Chandel district will be one of the gateways to the Asian countries.

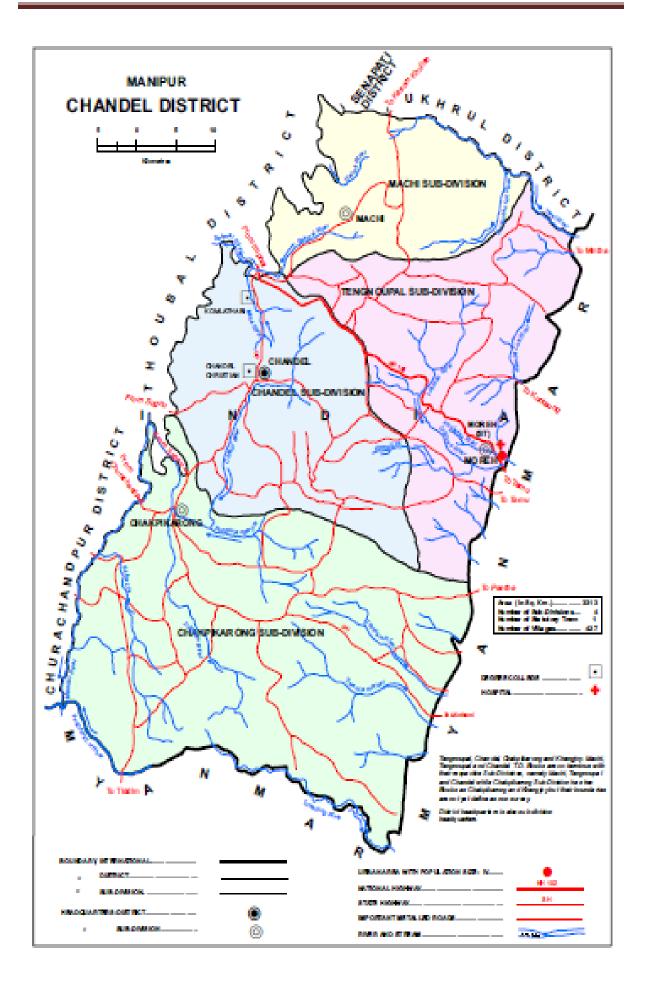
Even though considered as one of the backward districts, Chandel is not left behind when the safety of the nation comes. The names of Chara Nicholas Mayon, S. Gemithang, and NL Benaingvir Mayon, who sacrificed their lives during the Kargil War, included in the list of Matryrs of India, will always be remembered by one and all.

1.2. Administrative Setup

Divisions in Chandel	Names
Sub Division	1. Chandel
	2. Machi
	3. Chakpikarong
	4. Tengnoupal
	1. Machi
Tribal Development Block	2. Tengnoupal
	3. Chandel
	4. Chakpikarong
	5. Khengjoy
Number of Autonomous District Council	24
Assembly Area	2
Total Villages	437

1.3. Administrative Division

Chandel, an administrative district of the state with its headquarters located at Chandel town which is under the charge of Deputy Commissioner, supported by Sub- Divisional Officers. Deputy Commissioner also acts as the District Magistrate. Chandel district under Tengnoupal District Council has four sub-divisions namely, (a) Machi, (b) Tengnoupal, (c) Chandel and (d) Chakpikarong.



Source: District census handbook-Chandel

1.4. Location & Geographical Area

Chandel district which occupies the south eastern corner of the state lies between latitudes 23°50′6.81"N to 24°37′54.55" N and longitudes 93°46′46.12" E to 94° 26.6"E approximately. The district is bounded on the north by Ukhrul and Senapati districts, south and east by Myanmar (Burma), west by Thoubal and Churachandpur districts. The shape of the district is almost rectangular and its length from north to south and its breadth from east to west are 80 km and 41.5 km respectively. It is about 64 km. away from Imphal. The National Highway No. 39 passes through this district. The total area is 3,313 sq. km. and occupies the 4th position in size of the districts of Manipur.

Chandel district with a total geographical area of 3,313 square km lies in between 23.49 degree and 24.28 degree north latitude and 94.09 degree to 94.31 degree east longitude in the south- eastern part of the state of Manipur. This border district of the state neighbours Myanmar on the south, Ukhrul district on the east, Churachandpur district on the south and west, and Thoubal on the north. It is about 64 km from Imphal, the state capital. Chandel district (formerly known as Tengnoupal district) came into existence on 13th May 1974. The district is inhabited by several communities with about 20 tribes, and is sparsely populated. Anal, Lamkang, Kukis, Moyon, Monsang, Chothe, Thadou, Paite and Maring are the prominent tribes scattered all over the district. There are also other religious communities such as Meiteis and Muslims in small numbers as compared to these tribes. Non- Manipuri communities like Tamils, Bengalis, Punjabis, and Biharis are also settled in the district.

1.5. Demographic Profile of Chandel (2011 census)

Actual Population 1, 44, 182 Male 74,579 Female 69,603 Population Growth 21.85% 3,313 Area Sq. Km Density/km2 44 Proportion to Manipur Population 5.05% Sex Ratio (Per 1000) 933 Child Sex Ratio (0-6 Age) 921 Average Literacy 71.11 77.78 Male Literacy Female Literacy 63.96 Total Child Population (0-6 Age) 17,187 Male Population (0-6 Age) 8,945 Female Population (0-6 Age) 8,242 Literates 90,302 Male Literates 51,053 **Female Literates** 39,249 Child Proportion (0-6 Age) 11.92% Boys Proportion (0-6 Age) 11.99% Girls Proportion (0-6 Age) 11.84%

(Source: Census 2011-P)

1.6. Topography

Topographically, the district consists of rugged hilly terrain sloping towards the east and west. A big range stretching in the middle of the district from north to south as high as 2,373 metres at Nangte Vum divides the two river systems., one flowing towards eastward and falling into the Yu river of Myanmar and the another one flows westwards falling into the Manipur river. Chandel district is divided into 3 hilly

regions. They are – 1) Western Hilly Region, ii) Eastern Hilly Region, and iii) Southern Hilly Region.

The western hilly region consists of three sub-divisions covering more than half each of the Tengnoupal and Machi sub-divisions and major part of Chandel sub/division. There are 4 small hill ranges stretching east-west. The important peaks of this region are Eawoiching (1,933m), Sita Chingjao (1,597 m), Anal Khullen (1,580 m), Mittong Khullen (1,578 m), Tollen (1,543 m), Charanging (1,536 m), Anal Khullen (1,447 m), Khudei Khunou (1,316m) etc.

The eastern hilly region occupies the north eastern corner of the district and consists of small portions each of three sub-divisions. The major peaks of this region are Khangbung (1,562 m), Larong Khunou (1,241 m), Dolaibung (1,196 m), Narum (1,097 m), Sibong (839 m), Jitahang ching (745m), etc.

The southern hilly region occupies the entire Chakpikarong sub-division and very small portions each of Chandel and Tengnoupal sub-divisions. In this region, some small springs (maximum height upto 150 ft) occur in the south-eastern corner, Nungle Vum (2,373 m), Holbol Ching (2,085 m), Lungpon Ching (1,763 m), Klaichin Bung (1,707 m), Sheikui (1,593 m), Kholen Khailet(1,561 m), Aibol Joupi (1,401m),etc. are the main peaks of the region.

1.7. Climate & Rainfall

Chandel district summer highest day temperature is in between 22°C to 37°C. The district receives average annual rainfall of 1245mm.

Rainfall	Normal	Normal	Normal Onset	Normal
	RF(mm)	Rainy days	(specify week	Cessation
		(number)	and month)	(specify week
				and month)
Pre-monsoon	830.2	55	1st week of April	
SW monsoon (June-			1st week of June	4th week of
Sep)				September
NE Monsoon (Oct-	200.8	15	1st week of	Last week of
Dec)			October	December

Winter (Jan-March)	122.4	9	-	-
Pre-monsoon/Summer	-			
(March-May))				
Monsoon (South	-			
west)June-Sept.				
Post monsoon (Oct-	-			
Dec)				
Summer (Apr-May)	316.3	21		
Annual	1592.4	100		

Source: Agriculture Contingency Plan for District Chandel

There are two stations for collecting rainfall and temperature data in Chakpikarong and Machi but no information is available since 1992. The climatic condition of the district is somewhat similar prevailing in the neighbouring hilly districts. Moreh, a small town located on the International border with the Myanmar is hotter than the other areas of the district. Tengnoupal receives more rainfall than others.

1.8. Availability of Water & Minerals

The district receives average annual rainfall of 1245mm. However, this district has no water bodies. Thus, fishery as an economic activity has not taken off well in the district as compared to other valley districts in the state of Manipur. The total fish production of Chandel in 1999-2000 was 460 tonnes. It has only two government fish farms each at Komlathabi and Khambathel and only one fish farmer's development agency.

Table 2.12: Ground Water Resource of Chandel district and its Potential (in MCM)

Ground water	Utilization of ground water for	Utilization for drinking
resource dynamic	irrigation	
522.12	443.80	78.32

Source: www.manipur.nic.in

The district is also rich in mineral resources, most of which are yet to be explored. Chromites deposits containing partly metallurgical grade ore have been located at Kwatha and Khudengthabi in the district. Minor occurrences of asbestos have been reported in Moreh area, Khwatha, Nepali basti in the district. Nickel, copper and cobalt are available in Nampesh and Kwatha in Chandel. So, hill areas are abundance in mineral resources, which remain unexploited mainly due to negligence and poor infrastructure.

1.9. Forest

1. 1 01000	1.	Forest -	140.60 sq.km.
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Wild Life Sanctuary - 184.32 sq.km.

3. Protected Forest - 50.00 sq.km

4 Unclassified Forest - 2325.00 sq.km

Source: Brief Industrial Profile of CHANDEL District

1.10 Fauna and Flora

A wild and dense forest of this hilly District is the natural habitat of a large variety of wild animals and birds such as boars, deers, tigers, monkey etc. The evergreen forest gives the District a sylvan look. Some commonly found trees in these forests are Pine (Uchan) Aibizzia , SPP (Khok), Atrocarpus Hirsute (Heiru Kokthong),m Aquiteria Agallocha (Agor) , SamuliaMolaburica (Tera), Euginia Prea – Hainesisna (Uningthou) etc. On the hill – slopes near Kabo – valley, Teak and Oak trees are found. A peculiar lily called Tengnoupal Lily (Lilium longigulium) which is unknown to outside world and which is very beautiful is also found in the District.

1.11. Tourism

Chandel in Manipur was constructed in the year 1972. The district shares its international border with Myanmar. Several communities co-exist in Chandel District of Manipur. Though there are **20 different tribes inhabiting the district**, yet it is sparsely populated. Anal, Kukis, Paite, Monsang, Lamkang, Thadou, Chothe, Moyon and Maring are some of the important tribes.

Best Time to Travel

If you are planning a trip to Chandel in Manipur, **October to February** will be the best time to visit the place.

Reaching There

The airport at Imphal is the nearest from Chandel. This airport links Chandel to Delhi, Kolakata and Guwahati. The nearest railhead is at Dimapur. Buses and taxi are available from here that make you reach Chandel easily. NH 39 connects Chandel to rest of the country. Buses on daily basis ply from Imphal.

The Tourist Places Located At Chandel District Of Manipur Are Listed Below:

Tengnoupal

69 km (43 mi) from Imphal and 20 kilometers off Chandel lies Tengnoupal which offers a complete picturesque view of the Manipur valley. The highest point on the Indo-Myanmar Road, from here, you can have a full view of the valley of Myanmar



Pic:Teknoupal

Moreh

Town Moreh is the international trade center of Manipur. The town is approximately 70 kilometers off Chandel. Moreh is a commercial town visited by several people from the nearby neighboring areas. Border

trade possible from this border town increase the importance of this town.



Pic:Yatriniwas at

Moreh

1.12 Land Use Pattern

Major Land Use / Land Cover Categories (1989-90)

SI. No	Category	Area (Ha)	% to the total District Area
1.	Settlement	1160.9	0.35
2.	Agricultural Land	6192.13	1.87
3.	Forest Cover	152804.13	46.12
4.	Land with /without scrub	167166.32	50.46
5.	Water Bodies		
	(a) Group – A	0	0
	(b) Group - Be20">(b) Group - B	0	0
6.	Others	3975.83	1.2

1.13. Agriculture

In the field of agriculture the permanent practice of agriculture is over taking the practice of Jhum/shifting cultivation in the whole of the district gradually. Chandel is one of the districts severely affected by the practice of shifting or jhum cultivation.

1.14. Horticulture

HORTICULTURAL PROFILE OF CHANDEL DISTRICT

Area in Sq. Km. - 3313

Population (no.) - 118327 (2001 census)

No. of Sub-division - 4

No. of inhabited Village - 361 (2001 census)

Horticultural Potential Area (ha) - 40592

Major Horticultural Crops

Fruits - Pineapple, Banana

Vegetable - Pea, French Bean, Bhindi, Brinjal

Root & Tuber Crop - Tapioca, Colocasia

Spices - Chillies, Ginger, Turmeric

Horticulture products have good scope in the District. Fruits like pineapple, banana, lemon and papaya grow aplenty in the District. Pineapple grows well on the slopes of Hills. There is considerable scope for increasing the area under different horticulture crops.

Production for pineapple, peas, tomatoes etc. have increased slightly over the years. Although there is scope for more production in the State and District for that matter, production of vegetables on mass scale is not viable as there is no cold storage for stocking these productions in the state.

1.15 Industries

As on 1999-2000, the District has eight registered Industrial units with an investment worth Rs.3.83 lakhs and whose production is valued at Rs.11.49 lakhs. Tengnoupal village which is about 37 kms away from Chandel is famous for its homemade wooden goods. The Leirum and Naga shawls are very attractive and are in great demand outside. Cane and bamboo works and manufacture of wooden furniture are the small scale industries in the Districts. The 4th Economic Census 1998 reports (Rural = 1927, Urban = 1115) Enterprises in the District.

Chapter-2: Multi Hazard Disaster Management Plan

2.1. Need for the Plan

India in general is one of the most hazard prone countries in the world. 60% of the country is prone to earthquakes of moderate to high intensity, 40 million hectares is prone to floods, 5,700 km long coast is prone to cyclones and tsunamis and the whole of Himalayas are prone to landslides. The district of Chandel in particular is one of the 312 Multi-Hazard Prone districts in India. As a result, it was important to develop a plan that improves district's response to disasters while improving its ability to mitigate the disaster risks and increasing community's resilience by implementing the preparedness plan.

State is responsible for responding to disasters through its district level Incident Response Team for the disaster site, while Centre is responsible only in providing extended support or guidance or external resources and additional help as desired, in case of any major disasters on the request of support from the state. Thus, it was deemed important to put a plan in place for dealing with disasters in an organized way with all the stakeholders well aware of their role in responding or preparing for disasters.

2.2. AIM & OBJECTIVES

The objectives behind the preparation of the District Disaster Management Plan are:

- To have effective disaster preparedness and effective emergency response plan.
- To provide relief and humanitarian assistance.
- To enable faster recovery through comprehensive reconstruction and rehabilitation.
- To take up measures for effective prevention, mitigation and response for disasters.
- To assist the line departments, block administrator, communities in developing compatible skills for disaster preparedness and management.

 To create awareness among the people about hazard occurrence and increasing their participation in preparedness, prevention, development, relief, rehabilitation and reconstruction process.

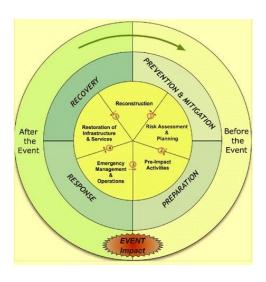
2.3. Scope of the Plan

The Disaster Management and Response Plan for Chandel District have been prepared for its operationalisation by various departments and agencies of the district and other Non-governmental Agencies expected to participate in disaster management. This plan provides for Vulnerability Assessment and Risk Analysis, Preventive Measures, Mainstreaming disaster management concerns into Developmental Plans, Preparedness Measures, Response Mechanism, and Partnership with Stakeholders, Financial Arrangement, Roles and Responsibilities of the various agencies interlinks in disaster management and the scope of their activities. An elaborate inventory of resources has also been formalized.

2.4. Types of Disasters: Experienced in the District.

Natural	Man made Disasters
* Flood	* Fire
* Cyclone	* Communal riot
* Drought	* Road accident
* Hailstorm	* Insurgency
* Earthquake	* Chemical hazards

2.4. Disaster Management Cycle



Chapter- 3: Hazard, Vulnerability, Capacity and Risk

District is prone to severe Earthquake and other Natural Hazards like Floods, Cyclones, Hailstorm, Lightening, Fire and Manmade Disaster like Road Accident, Ethnic Violence etc.

3.1. Vulnerability to Earthquake

Chandel is one of the Districts of Manipur and is located in one of the most hazardous regions of the world i.e, Zone-V. Historically, the district experienced the effects of some of the major earthquakes occurred at some of the adjoining areas of the state. Presently, records of the frequent smaller shocks are being monitored by instruments installed at some centres, outside and within the state. Hazards of earthquake cannot be taken easily.

3.2. Vulnerability to Floods

Major flood is not frequent in the district. However, flash floods are frequent during the rainy season. Major floods may strike the state for every 6-10 years according to the recorded figures found during the last 50 years and the district will not be spared. The average annual rainfall of Manipur state is 1500mm, so the hazard of flood cannot be taken easily. Preparedness, precaution and prevention plans may be taken up quite in advance flood areas.

3.3. Thunderstorm & Hailstorm

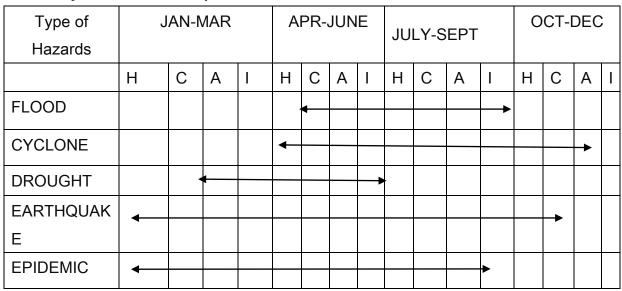
Cases of thunderstorm with heavy hailstorms associated with high velocity winds are occasionally found in some parts of the district causing widespread damage of crops and other properties. Last year, crops worth lacs of rupees were damaged due to heavy hailstorms in some parts of the district. Frequent lightning and thunder not only causes the damage of property but also stems the life of some individuals.

3.4. History of Disaster

Type of	Year of		In Un	it/Percer	ntage	
Hazards	Occurrenc	Area	Populatio	Impac	Livelihoo	Livestoc
	е	Affecte	n	t on	d	k
		d	Affected	Life		
Earthquake						
Floods						
Landslides						
Lightning/						
Thunderstor						
m						
Drought						
Forest Fire						
Epidemics						
Others(Pleas						
e Specify)						

• District authority has to fill the matrix.

3.5. Seasonal Hazard Analysis (Based on the template below please fill the analysis for Chandel)



H - Human, C - Crop, A - Animal, I - Infrastructure

3.6. Disaster Probability (Please modify for any changes if required and identify the vulnerable areas/ village/blocks)

SI.No	Type of	Time of	Potential Impact	Vulnerable
	Disasters	Occurrence	/Probable Damages	Areas
1	Flood	June - September	Crop, Human,	
			Animal,	
			Infrastructure loss	
2	Cyclone	April-September	Crop, Human,	
			Animal,	
			Infrastructure loss	
3	Drought	April - June	Crop loss	
4	Fire	February-May	Human, Animal,	
			Infrastructure loss	
5	Earthquake	Jan - December	Crop, Human,	
			Animal,	
			Infrastructure loss	
6	Epidemics	March- September	Human & Animal	
			loss	
7	Lightening	April -October	Human, Animal,	
			Infrastructure loss	

3.7. Risk assessment (Identify the vulnerable areas/blocks)

TYPE OF	POTENTIAL	VULNERABILITY	VULNER
HAZARD	IMPACT		ABLE
			AREAS
			(BLOCK)
	Infrastructure,	Communication network. Road	
		network , Telephone connections,	
С		Irrigation System, Drinking Water	
Υ		Systems, Electrical Installations etc.	
	Crop	Agriculture/Horticulture crops	
С	House	Private dwelling Houses both	

		kutchha and pucca houses	
L	L Public property Community Halls, Market sheds etc		-
0	Livestock	Cows, buffalos, Goats, Sheep, poultry	
N	Social and	Livelihood	
Е	economic		
	Health & Education	PHC,PHSC and Schools	
	Vulnerable	Handicapped, Pregnant Women, Old	
	People	aged, Children under the age of 5, Sick & ailing etc.	
TYPE OF	POTENTIAL	VULNERABILITY	VULNERA
HAZARD	IMPACT		BLE
			AREAS
			(BLOCK)
	Infrastructure	Communication network. Road	
		network ,Telephone connections,	
		Irrigation System, Drinking Water	
		Systems, Electrical Installations etc.	
	Crop	Agriculture/Horticulture crops	
F	House	Private dwelling Houses both	
		kutchha and pucca houses	
L	Public Property	Community Halls, Market sheds etc.	
0	Livestock	Cows, buffalos, Goats, Sheep, poultry	
0	Social &	Livelihood	
5	Economic		
D	Health &	PHC,PHSC and Schools	
	Education		
	Vulnerable	Handicapped, Pregnant Women,	
	person	Old aged, Children under the age of	
		5, Sick & ailing etc.	

VILLAGE	Loss of property	Loss of property & Life.	
FIRE			
DROUGHT	Loss of crop,	Crop Loss, Drinking water scarcity	
	livelihood		

3.8. Capability Analysis

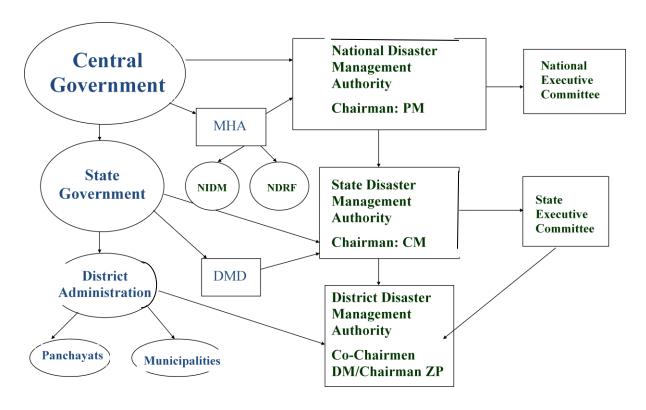
- Warning system: signal of earthquake and cyclones must be detected timely and seismological observatories must be installed at convenient and safe place.
- 2. Transport: It is required to evacuate affected/ injured persons.
- Machines: Cranes, excavators, tractors etc. are required for recovery of Injured / trapped persons and address and contract numbers of owners of the machines must be kept ready.
- Polices and paramilitary forces: they are required for recovery of injured persons. They must be trained and briefed properly.
- Hospital: The required doctors, nurses and ambulance must be kept ready for first aids and treatment of injured persons'
- Curriculum in text books:- A curriculum of disaster management must be included in the syllabus of text books to make the students aware of disaster management.
- Role of media:-The district has police communication networks and AIR service must be utilized to forecast warning and other necessary instructions

frequently to make the public aware of the calamity and pre-caution. However, announcement through AIR as news items only must be avoided and warning must be broadcasted frequently.

NGOs: - They must be involved for distribution of relief materials. Nehru Yuva
 Kendra (NYK) may be tied up to organize training of youths.

Chapter 4: Institutional Arrangement for Disaster Management

4.1. Institutional Setup under DM Act, 2005



4.2. District Disaster Management Committee Authority

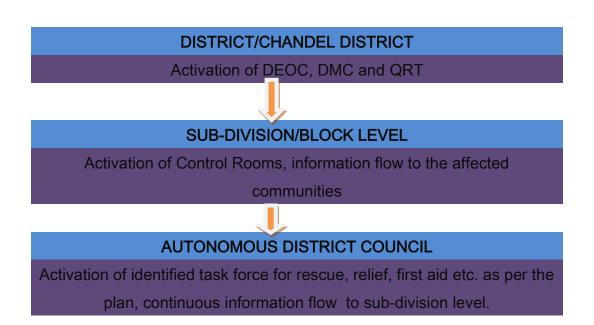
At the state level, the State Disaster Management Authority was already constituted. Similarly, at the District Level, District Disaster Management Authority (DDMA) was constituted on 14th December, 2005 with the Deputy Commissioner as the chairman and 6 (Six) District Level Officers as members vide Government of Manipur, Secretariat: Relief and Disaster Management Department Orders No.12/2/99/III dated 14/12/2005.

SI.No.	Member	Designation	Phone No.

1	Deputy Commissioner	Chairperson	
2	Superintendent of Police	Member	
3	Chief Medical Officer	Member	
4	EE.PWD	Member	
5	EE,IFCD	Member	
6	District supply officer	Member	
7	Chairman of Autonomous District Council	Chief Executive officer	

Further, Block Disaster Management Authority, Autonomous District Council Authority, the Village DM Authority, Vide Government of Manipur, Secretariat: Relief and Disaster Management Department orders No. 12/2/99-RLF/II dated 29th Nov.2006.

4.3. D.M. organizational structure at the district level



4.4. Disaster Management Committee at the District Level (Natural Calamity Committee)

The District Disaster Management and Natural Calamity Committee is the apex planning body at the district level and will play a major role in preparedness and mitigation.

A District Disaster Management / Natural Calamity Committee has to be formed in the district to assist the Collector in

- Reviewing the threat of disasters
- Vulnerability of the district to different disasters
- Evacuation process to reduce risk and emergency response
- Considering suggestions for improvement of the response document
 i.e. District Disaster Management Plan

Responsibility of the Committee

- To educate the public on different disasters and what Protective steps should be taken.
- To make arrangements for emergency action.
- To effect evacuation from the Coastal Villages when necessary.
- Rescue and Rehabilitation
- Disaster action and review.

The District Disaster Management Committee will meet at least once in six months i.e. in the month of May and November before the Disaster season (Cyclone) of Manipur coast under the chairmanship of the Deputy Commissioner to update the plan. For this one month's prior notice should be given to all concerned departments before convening the meeting. Collector should review the work of DDMA/NCC regularly.

The Deputy Commissioner should include in the agenda of the District Coordination Meeting, the subject of up-dating of the district disaster management plan by incorporating the changes in names of officers, of telephone numbers and addresses of the officers concerned. The Deputy Commissioner should also take review of changes in other indicators pertaining to the district like creation of additional infrastructure, development shelf of projects, changes in inventories, etc. and incorporate these changes while updating the Plan. The members should

substantiate/assist the Committee with all the updated information about their concerned areas of operation from time to time.

4.5. ROLES & RESPONSIBILITIES

Roles & Responsibilities of the Deputy Commissioner

Roles:

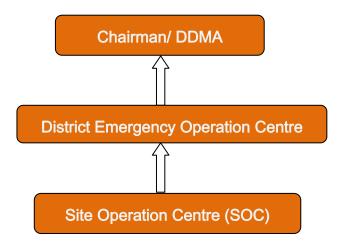
- The Deputy Commissioner will co-ordinate all disaster management efforts of the district as the Chairman of Disaster Management Authority/Committee.
- The Deputy Commissioner will coordinate the district level response with the
 concerned line departments assisting him and a core group of officers
 constituting the District Disaster Management Committee. The Disaster
 Management/Natural Calamity Committee will consist of the Superintendent
 of Police, Chief Medical Officer, Executive Engineer PWD, Executive
 Engineer IFCD, District Supply Officer, ADC/SDO at District HQ.
- The Deputy Commissioner may co-opt any other officers or specialists to assist him/her in carrying out the activities of the Disaster Management/Natural Calamity Committee.

Responsibilities of Deputy Commissioner

- Preparation of the District Disaster Management Plan with the assistance of ADM/SDO.
- Setting up the District Control Room at District Police Head Quarters
 Encouraging the formation of Mutual Aid and Response Groups (MARGs)
 consisting of Sub-divisional Officer other local Authorities, Civil Defence
 volunteers, Home Guards, NGOs.
- Under the District Disaster Management Committee at the district level and other agencies would be responsible for directing field agencies right from the stage of warning to relief and rehabilitation.
- At the disaster site, specific tasks will be given to the designated officers to manage the disaster.

- The Site Operations Centre (SOC), which will be supervised by the concerned Sub-Deputy Collector to assist the DC.
- A Site Operation Manager (SDC/BDO) who would be deployed by the Collector will be the head of Site Operation Centre.
- The Site Manager will coordinate the activities at various campsites and affected areas.
- The Site Operations Centre will report to the District Control Room directly and from there the information will pass to the Collector.
- The Deputy Commissioner will coordinate all the field responses. Field Responses include setting up Transit Camps, Relief Camps and Cattle Camps and will respond to the State Relief Commissioner and SDMA accordingly.

4.5.1. Reporting Chart



4.5.2. Roles & Responsibilities of ADM

- Liaison with all the line depts./officials of the dist. in conducting Disaster Management / Natural Calamity Committee meeting to be conducted twice in a year, tentatively in May and November.
- Supervise the activity of Dist. Control Room and communicate the information to the Deputy Commissioner,
- Co-ordinate the programme during preparedness, disaster and natural calamity, rescue operation, relief operation, resettlement and rehabilitation,
- Monitor the programme during relief operation, rescue operation etc.
- Evaluation of the operation process,

 Report return and forward to dist. Collector for approval, sanction and onward action.

4.5.3 Roles & Responsibilities of Emergency Officer (EO)

The Emergency officer/DSP (HQ) will be the in charge of the Dist. Control Room. His roles and responsibilities will be to monitor, Co-ordinate and implement the actions for disaster management. He should look after the safety and well keeping of the infrastructure available at Dist. Control Room. He should look at the facilities provided in D.C.R., which should always be in good working condition, and the Control Room should be manned round the clock with its contact numbers widely alerted/made known to everybody.

The responsibilities of the Emergency Officer are as follows:

- Ensure that all warning and communication systems, instruments are in working condition.
- Receive information on disaster on a routine basis from the district departments on the vulnerability of the various GPs and villages through proper channel (Block).
- He will receive reports on preparedness from the relevant district lever departments and other departments, as per information details. These will be forwarded to the Emergency Operations Centre, Special Relief Commissioner and SDMA through Collector on fixed regular basis.
- Update data bank and maintain an inventory of resources half yearly as per the table given below heading Inventory of resources, materials and equipment accessible to DCR.
- Inform Dist. Collector, Special Relief Commissioner, Manipur and SDMA of any changes including updating of data bank and Annexure/Formats.
- Monitor preparedness measures, training activities including simulation exercise undertaken by various departments.
- Ensure proper dissemination of Dist. Disaster Management Plan at the district level, local level and disaster prone areas.

- Organise post-disaster evaluation and update District Disaster Management Plan accordingly.
- Prepare reports and documents on district level disaster events and submit the same to Dist. Collector, Special Relief Commissioner, Manipur and SDMA. The document should include:
 - Source and cause of the disaster
 - Description of the response efforts
 - Recommendations for preventive and mitigation measures
 - Plans for upgrading emergency preparedness and response plans.

4.5.4. Roles and Responsibilities of Police/Armed Force:

- The Superintendent of Police in the district will get in touch with the Deputy
 Commissioner for assistance in rescue, evacuation and emergency relief
 measures under intimation to the State Relief Commissioner. As disaster and
 natural calamities can occur at any point of time hence Army may be called up
 on to assist the civil authorities in rendering rescue and relief operation.
- The Superintendent of Police must work in close co-ordination with the Deputy Commissioner on receipt of a warning or alert on an emergency situation.
- The Superintendent of Police must designate three senior officers of the Deputy Commissioner for co-coordinating the activities of the police Department in the District Control Room/District Emergency Operation Centre.
- The senior officers deputed by the Superintendent of police for the District Control Room will work in three shifts in the control Room.
- During normal times, the police department under the Superintendent of Police must assess the preparedness level and report the same as per format to the District Control Room every six months.
- They should have continued contact with the District Control Room over VHF other available mode of communication such as cell phones during the crisis.
- The Police Department under the Superintendent of Police must maintain a list of disaster prone areas in the district, along with the details of nearest

- police Stations and their contact phone numbers. In this regard, assistance from Revenue, line departments and village level officers may be sought for.
- The police Department under the Superintendent of police must organize training programmes on handling of hazardous chemicals for Police Officers in collaboration with Deputy Director of industrial Safety and health to facilitate more effective handling of road accidents involving hazardous substances.
- The Police Department under the Superintendent of Police must identify a
 Police Station in the city, which can be used as a public information centre for
 disseminating information to the public.
 - Scope of Work Police/ Armed Force
 - 1. To regulate vehicular traffics
 - 2. Road cut off, repairing and Building of approach road.
 - 3. Rescue operation / evacuation
 - 4. Escort/convoy the relief material
 - 5. Referring the dropping zone (Breach sites, Cut off and marooned areas) do the air dropping
 - 6. Relief and Rehabilitation operation

4.5.5. Roles and Responsibilities of Home Guards/NSS/NCC & Voluntary Organisations:

- They will circulate weather warnings among the people after getting such messages from the SEOC.
- Inform local medical staff about outbreak of epidemic.
- Assist the Officials of different Departments for clearance of fallen trees and debris etc. from the roads.
- Inform the concerned department for damage of electric installations.
- Help Veterinary staff for disposal of carcasses.
- Act as guide to the rescue party/Army rescue party if deployed for rescue and relief operations.
- Assist the Relief Officers in distribution of relief materials.
- Regularly listen to weather bulletin from All India Radio and disseminate the same to the local people.
- Assist the Sub-zone Officer in evacuating the people from low-lying areas.

4.6. District Control Room and Linkages with Other Control Room at State and District Levels

4.6.1. DISTRICT CONTROL ROOM/DISTRICT EMERGENCY OPERATION CENTRE:

The District Control Room aims for an effective and holistic District Disaster Management Plan with fail proof communication, accurate databases in order to make optimal utilization of Men, Material and Resources to prevent the loss to lives as well as minimize the loss of property ensuring fastest restoration of the situations.

4.6.2. PURPOSE OF DISTRICT CONTROL ROOM

The District Control Room is under control of the Deputy Commissioner, which will be operational round the clock and is the nerve centre for the following activities.

- To monitor Co-ordinate and Implement the actions/activities for effective disaster responses as well as management of available resources.
- In a disaster time the District Control Room will operate under the central authority of the Deputy Commissioner, exercising emergency power to issue directives to all departments to provide emergency response service.
- DCR will co-ordinate with the State disaster response machinery like State Relief & Disaster Management Commissioner, of Manipur State Disaster Management Authority (SDMA) for appropriate support and smooth flow of information.
- The Control Room will be manned round the clock for emergency responses.
- The District Control Room will be placed in the Emergency Section of the District Collector.

The Control Room shall be in overall charge of the Collector. In the absence of Collector, ADM (Emergency), PD, DRDA, District Development Officer, Emergency

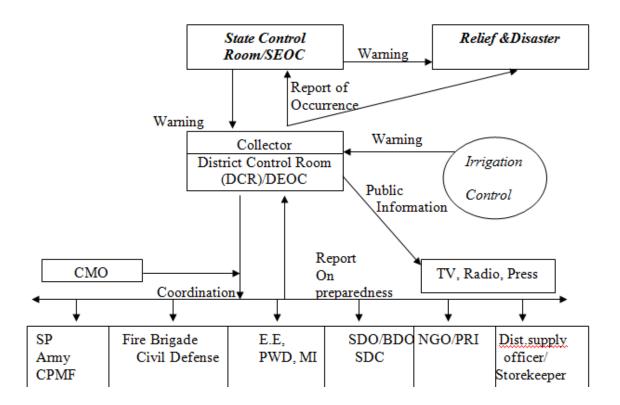
Officer or any other Officer on duty at that point of time shall remain in charge of Control Room. The person in charge of the Control Room shall be personally responsible for implementation of the Standard Operating Procedure (SOP). She or he shall be responsible to take all decisions as outlined below and signed on behalf of the Collector on all reports mentioned below.

4.6.3. Preparatory Actions for DCR:

Following preparatory steps will be taken up for keeping the Control Room functional during emergency:

- Shift one more phone line to Control Room.
- Keep the Radio with new batteries ready, Generators sets to be kept ready as standby.
- Kerosene as well as petrol to be stocked for running the generators.
- Charge the VHF sets and testing to be done.
- Keep two four wheelers ready for emergency operations.
- Alert all field officers like SDOs,SDCs, BDOs,MOs/ Telephone
 Operators/Agriculture/ICDS/Irrigation/PHD/PWD/ Autonomous
 District Council/MLAs/MPs/Station Director, AIR/DIPR who will
 inform the Media.

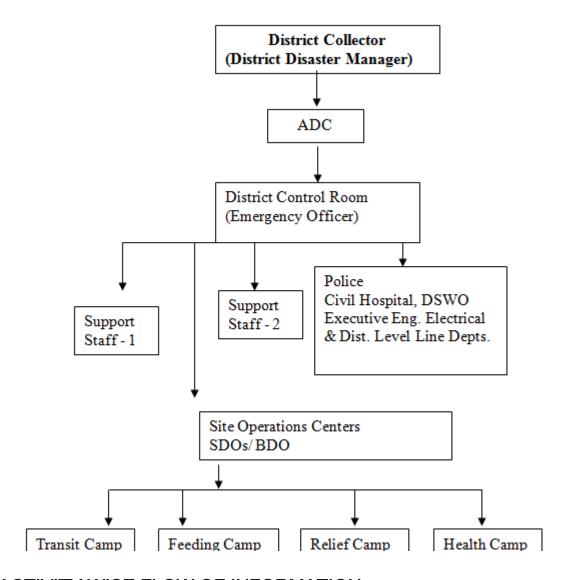
District Control Room and Linkage with other control rooms at State & District Levels



4.6.4. Staffing for District Control Room:

The Control Room will act as the nerve centre office for the district to tackle the emergency situations and the staffs will coordinate with the line departments for timely response in Disaster Preparedness and Management at the District level. For Normal time and Emergency situations an Emergency Officer and two Support staff will be placed in the District Control Room. Apart from these permanent staff other staff will be support at the time of need on a temporary basis.

4.6.5. CO-ORDINATION STRUCTURE AT DISTRICT LEVEL



4.6. ACTIVITY WISE FLOW OF INFORMATION

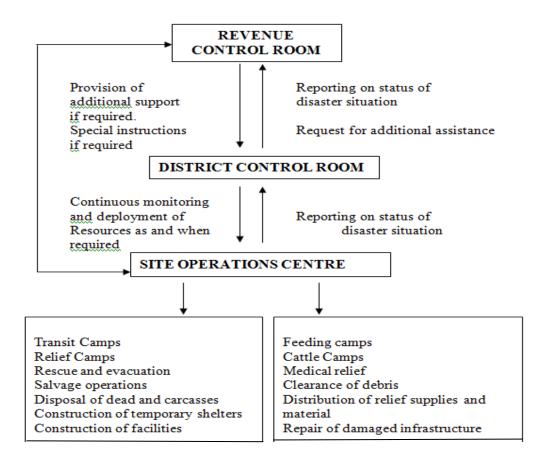
Scope of work for the District Control Room

Normal Time Activity

The normal time activities of the DCR under the guidance of the Deputy Commissioner are to:

- Ensure that all warning and communication systems, instructions are in working condition.
- Receive information on a routine and regular basis from the departments on the vulnerability of the various Autonomous District Council and Villages to disaster. Woman, Children (Age group 0-15), Old Aged, Physically and

- mentally challenged people are the most vulnerable groups in a disaster. Hence, specific and special arrangement for these people would be made.
- Receive reports on preparedness from the relevant district level departments and other departments. Based on these reports, the DCR will forward the Preparedness Measures details on behalf of the Collector to the Revenue Control Room, Relief & Disaster Management Commissioner, Revenue Commissioner and SDMA.
- Upgrade and update District level disaster mitigation action plan according to changing scenarios in the district
- Data bank updating and maintain an inventory of resources.
- Update all information in the GIS/MIS.
- Inform Emergency Operations Centre (EOC) under Relief Commissioner of any changes including updating of data bank and annexure if any.
- Monitor preparedness measures including simulation exercises undertaken by various departments
- Ensure proper dissemination of DDMP at the district level, local level and disaster prone areas.
- Identify appropriate NGOs/Civil society Organization, with their capacities who can be mobilised during the time of disaster and can be helpful in community level disaster preparedness.
- Organise post-disaster evaluation and update DDMP accordingly
- Prepare reports and documents on district level disaster events and submit the same to EOC.



During Emergency

- Weather tracking and early warning dissemination
- To collect and transmit information regarding matter relating to natural calamity.
- Mapping of vulnerable areas
- · Database on civil society organizations and their activities
- Database on volunteers
- Facilitate regular meetings of civil society organizations and issue updates
- Flow of information to central control room in Relief Commissioner's office and SDMA.
- District level extensive training of officials and NGOs in emergency response
- Men and material management in emergencies with proper inventorisation

Flood and whether warning system notices received from central flood forecasting control room stations, or any such weather warning notices received from Govt/ Board of Rev /IMD will immediately be transmitted to the control room

of the Sub-Deputy collectors by the control room stationed at district headquarters for keeping the people of the areas alert.

The Sub-Deputy Collectors will transmit the weather warning and other warning to the Village level officers and other officers who will take steps to alert the people of their respective areas. Dist. Information Officer of this district will also alert people of their respective jurisdiction through PA system, if situation so warrants.

WARNING DISSEMINATION PHASE: COLLECTOR: To collect Activity Person Resources Time frame required to be remarks. sourced from Regular DCR, Communication 48 hours price	or to
To collect Activity Person Resources Time frame information on: Responsible required- to be remarks. sourced from	or to
information on: Responsible required- to be remarks. sourced from	or to
sourced from	
Regular DCR, Communication 48 hours price	
monitoring of equipment to be any warning.	
the activities DIO procured much	
Weather warning of before disaster	
season.	
The District	
Control	
Room.	
Monitoring of BDOs/Dist. Proper Within 24 ho	urs.
rain recording Agri functioning of rain	
at block HQ. Officer/IFCD gauge.	
Rain forecast	
	asis
weather sites Responsible connectivity at from	the
by staff for District District Control occurrence	of
Control Room event.	
Room	
Water level in the Standing EE, IFCD Close On daily b	asis
Dam & Release orders to EE, CHANDEL . communication from	the

Dam.	Irrigation to provide details of water level	DIO		ation	event.	
Warning to district authorities		DIO, Volunteers	VHF			rs before of water
	positioned at			lphones Jeeps		
downstream side			with		iioiii tiic	dam.
of Dams		IFCD		eakers		
	through DIO &	02	Орс			
	IFCD					
	Officials.					
CDMO:						
Keep close	Give late	st Doctors	and	Telephone,	Fax,	Immedia
contact with the	report on ar	ny other		Computer, Inte	ernet.	tely.
Collector and the	health hazar	d, Paramedio	cal			
Emergency	Epidemic	or staff of	the			
Officer.	death due	to district.				
	natural cause	es				
	like heat wav	e,				
	lightening etc.					
Ensure	Keep a databas	se Doctors	and	Vehicles of	health	Immedia
Information	of all the conta	ct paramedic	al	department an	d a few	tely
reached to the	Telephone	staff of	the	can also	be	upon
health workers at	numbers/other	district.		outsourced	from	receipt
field level.	means	of		private. Operat	tors.	of
	communication	,				messag
						e.
Collect		nd Members		Telephone,		Daily.
	constantly			•	Internet	
health status on a		ne Surveilland	ce	,Cells		
daily basis.	disease 	Team,				
	surveillance					

	system.		
Feed back to the	Give a daily	Doctors,	Daily.
Collector.	feedback on the	MOs, Media	
	action taken and		
	anticipated		
	Problems.		

S.P.:				
To collect	Activity	Person	Resources	Time frame
information on:		Responsibl	required- to be	and
		е	sourced from	remarks.
Alert the Police	Messages to all	OICs, VHF	Proper	Immediately
force to be vigilant	P.S through VHF	Control,	functioning of	upon receipt
and take hold of	and Telephones	Telephone	the	of warning
the Law and order		Operators	equipments.	
situations.				
To arrest and take	Similar instruction	Staff of the		Immediately
into custody the	to all PS and	police		upon receipt
Rumors mongrels.	outposts	department		of warning
Deployment of	Delegate forces to	Staff of	the police	-do-
force in the	the areas likely to	department		
calamity Area	Face any disaster.			
Alert fire brigade	Contact the Fire	Staff of	adjoining Fire	-do-
for action.	officer.	Stations.		
Calm down	Give proper	Women Of	ficers & Lady	-do-
general public	warning with	Staff.		
through Welfare	careful use of	Appropriate	instruction to	
Service &	Word to prevent	Appropriate	instruction to	
Counselling.	chaos among	heobie anon	t facts & reality.	
	public.	Disseminatin	ng warning of	
		any sort.		

Emergency Officer	Emergency Officer:				
Publicity of	Through public	RTO, DIO,	Jeeps with		
warning received.	address system.	Station Director	loudspeakers		
	News bulletins	AIR			
	through DIO.				
Inform Relief	Prior collection of	Staff of	Computer,	Normal	
Commissioner	telephone&	emergency cell.	Stationery etc.	times	
and other district	contact numbers			and	
authorities	of all persons with			update	
	disaster			d at	
	Management			regular	
	Master Traineer			interval	
	Experience			S	
Alert all other	Inform them about				
depts. like PHD,	the gravity of the				
PWD etc,	situation	Offi	cials of all deptts.		

4.8. CONTROL ROOM AT SUB-DIVISION, TEHSIL AND BLOCK LEVEL

Similar to the District Control room, at lower level control room are also formed at Sub-division, Tehsil and Block levels which will be supervised by the Zone Officer during emergency periods. The procedures lay down for these control rooms are as follows:

- I. Control Rooms are to be managed by a clerk/Revenue Supervisor Kanungo/Extension officer and a peon.
- II. Immediately after getting warning about flood/cyclone, one Gazette Officer along with the above staff should be deployed in the control room.
- III. The Head of office will ensure proper working of the control room telephones.

- IV. A register will be maintained in the control room to record the messages and warning received over telephones and action taken thereon.
- V. The Sub-ordinate Control Rooms will keep constant touch with the District Control Room during and after occurrence of any calamity.
- VI. In case any message of devastating nature is received, this should immediately be passed on to Collector/Addl. Dist. Magistrate/concerned Sub-Collector and necessary action to be taken according to their instructions.

Chapter -5: Prevention & Mitigation Measures

Over the years and especially after experiencing severe disasters in the recent past, today there is a paradigm shift in the approach to disaster management; from a culture of relief and rehabilitation to that of preparedness and mitigation. Disaster management in the contemporary times focuses a lot on preparedness and mitigating measures the idea being to reduce or lessen the vulnerabilities and therefore the impact of any calamity. The more the disaster preparedness, the lesser the vulnerabilities. In the district there shall be two types of approaches in Disaster mitigation viz. structural mitigation and non-structural mitigation.

5.1. Structural Mitigation Measures

It is immensely important for the planning community to respond towards disaster management positively. The Plan should clearly come out with provisions prescribed in the amended legislations related to disaster management. Urban disaster management is intimately connected to the wholesome process of urban development and therefore needs a sincere incorporation in the development planning itself.

The industrial relocation/location, unauthorized-regularization issue, slumming, over densification and continuous influx of population are some of the open concerns and these besides being a planning challenge are a concern for disaster management.

The district shall take steps for structural mitigation for disaster management. The departments that are associated with development of residential and commercial plots shall stick to the NOC norms. The Building Codes shall be strictly enforced in the district. Only seismically oriented engineers, contractors and

masons shall be given certificates for multi storied constructions. Simultaneously retrofitting will also be promoted with expert advice.

The two possible structural measures for disaster protection are

- Retrofitting of the existing buildings and
- Construction with Earthquake Resistant technology.

Retrofitting

For an existing building, retrofitting or seismic strengthening is the only solution n to make it disaster resistant.

In the district, all lifeline buildings such as major hospitals, Schools, Colleges, District Administration offices and other vital installations shall be retrofitted. For retrofitting, a panel of experts shall be approached for assessing the structure and to suggest the type of retrofitting required.

Earthquake Resistant Construction

Promotion of Earthquake resistant construction mainly includes construction safety, quality control and proper inspection. Previously there were no specific guidelines on earthquake resistant constructions and seismic strengthening. Due to this very fact, most of the buildings till 1990s were built without any safety measures. But in the present scenario, there are building byelaws and guidelines to construct earthquake resistant structures. Civil bodies like Municipal Corporation, MUDA and PWD in the district shall try to enforce these laws.

In addition to these the following points have been found in the context:

- Pockets with high rise buildings or ill-designed high-risk areas exist without specific consideration of earthquake resistance.
- Similarly, unplanned settlements with sub standard structures are also prone to heavy damage even in moderate shaking.
- So far as housing is concerned, vulnerability analysis has never been carried out and preliminary estimate of damages is not

available for strengthening of structures under normal development improvement schemes.

All construction except load bearing buildings up to 3 storeys shall be carried out under the supervision of the Construction engineer on Record or Construction Management Agency on Record for various seismic zones. They shall be given a certificate based on the norms on completion of the construction.

Illegal construction, encroachments, unapproved additions, alternations etc of residential buildings and conversion of residential building to commercial purpose etc shall be checked by the District Administration with strict measures. These unauthorized activities may lead to disasters in that particular area.

5.2. Non-Structural Mitigation Measures

The entire Meerut falls in earthquake Zone-IV, which indicates it is at high risk to earthquake. In addition to this fire is also a major concern for the district. The non structural mitigation is basically framed in such a way that the whole population of the district will be sensitized on disaster management and their capacity shall be developed to cope up with hazardous situations.

Preparedness Methodology

In the disaster management cycle, preparedness shall be the first step, instead of waiting for a disaster to occur and then manage it. This plan contains a series of measures for preparedness in schools, colleges, hospitals and communities. People of every part of the district will be guided to prepare themselves or to prepare their own coping mechanism. In this regard, the DDMA shall suggest the proper methodology for preparedness on regular basis and the district shall plan various activities.

Awareness generation program

Disaster strikes everywhere and everyone irrespective of caste, creed or gender. It doesn't differentiate the rich from the poor. The district administration has

been trying to generate awareness at all levels in the district. A series of awareness programmes has been organized to reach out to the local residents and general public of the district and the programmes are continuing throughout the district. Awareness /sensitization programmes have been conducted at schools, colleges, communities etc. Basic information related to different kind of disasters is given in the form of Information, Education and Communication (IEC) materials. Different kinds of strategies are being evolved to address different audiences.

Special efforts are being made to address the most vulnerable groups during disasters e.g.women, children, the disabled and the old. The district administration intends to reach asmany people as possible and different methods are being adopted to spread awareness i.e.

- Public meetings
- Distribution of reading materials/ pasting of posters
- Street plays
- Involvement of Electronic media
- Audio/video shows
- Banners and Public Hoardings
- Painting/ quiz competition especially in schools, rallies involving students
- Observing Disaster Management Week, Fortnight, Month etc. etc.

Training and Capacity Building

A number of training program shall be and are already being organized for specialized groups like, district DMTs, sub division and community level office bearers, school teachers and principals, architects, engineers, doctors, masons, etc. The professionals from all departments and sections shall be trained.

All the volunteer based organizations (VBOs) like Civil Defence, NYKS, NSS, NCC etc in the district, which have thousands of volunteers working with them will also be sensitized and given training on disaster management. Besides, RWAs and NGOs in the district will also be given training on disaster management. All the VBOs, RWAs and NGOs shall also be encouraged and supported to organize

awareness campaigns in their areas. These haven been identified as organizations which can help percolate the idea deeper into the society.

5.3. Sector wise Vulnerability Reduction Measures in CHANDEL

Type of	Sub sector	Mitigation measures	Responsible	Time
Sector	Sub sector	willigation measures	Dept.	Frame
	IEC activities	Distribution of leaflets, manuals, meetings, trainings	DIO PWD, RD, Block, District	
	Road	Construction and repairing	PWD, RD, Block, District	
	Embankment	Construction and repairing	IFCD, PWD, RD, Block, District	Regular Interval
	Bridges	Construction and repairing	IFCD, PWD, RD, Block, District	
Infrastructure	Safe Shelters	Construction	Block, RD, District	
Development	Communication	Installation of VHF,	Police, BSNL,NIC	
	Drinking water and sanitation	Installation and repairing of tube wells and pipelines, supply of bleaching powder	PHED, Health	During Normal Time
	Power	Installation of electric lines and back up	Electricity, PWD	
	Technology dissemination	Demonstration of EQ resistant houses	PWD, Block, RD, District	
		_		

District:

		Distribution of	Hoalth ALI DD	During
	IEC 6-45-545		, , , ,	J
	IEC activities	leaflets, manuals,		Normal
		meetings, trainings	District	Period
Health/		Vaccines to Children,		During
Animal	Vaccination	Pregnant women,	Health, AH	Normal
	Vaccination	other needy persons,	Tieaitii, Aii	
Husbandry		cattle		Period
				During
	Training	First aid	Health	Normal
				Period
		Distribution of		During
	Awareness	leaflets, manuals,	RD, Block, DIO,	Normal
	/ wareness	meetings, trainings	District	Period
		Promotion of water		1 01100
	Agriculture			
		resistant variety		.
		paddy, multi cropping	Agriculture, RD, Block, District	During
		in hilly areas,		Normal
		cropping of small		Period
		duration paddy and		
Livelihood		vegetables		
Sector		Rising of pond		During
	Fishery	embankments,	Block, District	Normal
		Pisciculture		Period
	Allied activities			
		Promotion of high		
		yield variety of	Horticulture,	During
	Horticulture	oranges, betel	Block, District	Normal
		leaves, pine apples	Block, Blothet	Period
		isaves, pine apples		
		D: ()		.
		Distribution of	RD, Block, DIO,	During
Insurance	IEC activities	leaflets, manuals, District		Normal
		meetings, trainings	-	Period

Infrastructure	Encourage people	RD, Block, DIO, District	During Normal Period
Livelihood	Encourage people	RD, Block, DIO, District	During Normal Period
Life	Encourage people	RD, Block, DIO, District	During Normal Period

Chapter -6. Preparedness Measures

6.1. Identification of Stakeholder involve in Disaster Management

6.1.1. Early warning

The early warning systems for different disasters should be in place so that the concerned administrative machinery and the communities can initiate appropriate actions to minimize loss of life and property. These should give an indication of the level of magnitude of the mobilization required by the responders. The goal of any warning system is to maximize the number of people who take appropriate and timely action for the safety of life and property. All warning systems start with the detection of the event and with their timely evacuation. Warning systems should encompass three equally important elements viz. detection and warning, dissemination of warning down to the community level and the subsequent quick response. The State acknowledges the crucial importance of quick dissemination of early warning of impending disasters and every possible measure will be taken to utilize the lead-time provided for preparedness measures. As soon as the warning of an impending calamity is received, the EOCs at the State, District and Block levels will be on a state of alert. The Incident Commander will take charge of the EOC and oversee the dissemination of warning to the community. The District Collector will inform the District Disaster Management Committees who will alert the lock and Village level DMCs and DMTs to disseminate the warning to the community. On the basis of assessment of the severity of the disaster, the State Relief Commissioner (Incident Commander) shall issue appropriate instructions on actions to be taken including evacuation to the District Collector, who will then supervise evacuation. In situations of emergency, the District Collector will use his own discretion on the preparedness measures for facing the impending disaster. At the village level, members of the VDMCs and DMTs or village level will coordinate the evacuation procedures to the pre-designated relief centers, taking special care of the vulnerable groups of women, children, old people etc. according to the plans laid down earlier.

The list of agencies competent for issuing warning or alert is given below:

SI.No.	Type of Disaster	Agencies
1	Earthquakes	IMD, MERI,
2	Floods	Meteorology Department, Irrigation Department
3	Cyclones	IMD
4	Epidemics	Health/PHED
5	Road Accidents	Police
6	Fire	Fire & Emergency Services, Police
	Any other information	
	may please be added.	

6.1.2. Search & Rescue

It is the duty of the DDMA to provide specialized life saving assistance to district and local authorities. In the event of a major disaster or emergency its operational activities include locating, extricating and providing on site medical treatment to victims trapped in collapsed structures. In the event of any disaster the Home Guards along with the support of the Police dept. form teams to locate injured and dead and try to rescue the ones in need. There are other bodies too that help these departments in this work, like the PWD, Health dept, Fire dept and also the people that voluntarily form teams to help the ones in need. Proper training for search and rescue process needs to be undertaken so as to minimize the time taken in rescuing someone. Also proper methodology and resources are needed to carry out a search & rescue mission. The tactics used in the search & rescue process vary accordingly with the type of disaster that we are dealing with. In case of flood, a boat

and trained swimmers are a must while in case of an earthquake sniffer dogs and cutting tools with trained manpower is a binding requirement. The household register that is maintained by the warden should be maintained for every village as it proves to be of great help in case of a disaster like an earthquake. Because in case of the aforementioned disaster people get trapped in the debris of buildings and houses and it becomes difficult to estimate how many people are present in the debris. But if a household register is maintained then the task becomes quite easy and effective to find out almost correctly that how many people would be present in any building/house at any given time. Thus the resources can be justifiably distributed and more lives can be saved. This kind of process is highly recommended in this particular district which lies in high earthquake prone region.

For flood it is recommended that the boats that are used should be light weight and the motor should be of 'luma' type, so that it becomes easy for the rescue team to lift the boat and carry it to the spot

Search & Rescue Team: (District Authority Has to Fill it)

(Please Note that the Search & Rescue team is formed as and when required and the members & equipments are taken according to the nature of the disaster and also on their availability)

SI.No.	Designation of Trained Search & Rescue Team	Quantity

6.1.3. Evacuation

Evacuation is a risk management strategy, which may be used as a means of mitigating the effects of an emergency or disaster on a community. It involves the movement of people to a safer location. However, to be effective, it must be correctly planned and executed. The process of evacuation is usually considered to include the return of the affected community. Shelter provides for the temporary respite to evacuees. It may be limited in facilities, but must provide protection from the elements as well as accommodate the basic personal needs, which arise at an individual level in an emergency. The plan must allocate responsibility for management of each of the elements of shelter. Considering the wide range of services, agencies and issues to be managed, it becomes essential for 'shelter' to be managed within a structure, which facilitates the coordination of agencies and services and support of emergency workers. The following factors may need consideration:

- Identification of appropriate shelter areas based on safety, availability of facilities, capacity and number of victims.
- ii. Approaches to the shelter location in light of disruption due to hazard impact and traffic blockades.
- iii. Temporary accommodation
- iv. Provision of essential facilities like drinking water, food, clothing, communication, medical, electrical and feeding arrangements, etc.
- v. Security
- vi. Financial and immediate assistance
- vii. First-aid and counseling

Types of evacuation

For the purpose of planning, all evacuations may be considered to be one of two generic types:

(a) Immediate evacuation, which allows little or no warning and limited preparation time as in the case of earthquakes and air accident.

(b) Pre-warned evacuation resulting from an event that provides adequate warning and does not unduly limit preparation time as in the case of flood and cyclones.

Principles of Evacuation Planning

- a. Establishment of a management structure for organization, implementation, coordination and monitoring of the plan.
- b. Determination of legal or other authority to evacuate.
- c. Clear definition of rules and responsibilities.
- d. Development of appropriate and flexible plans.
- e. Effective warning and information system.
- f. Promoting awareness and encouraging self-evacuation.
- g. Assurance of movement capability.
- h. Building confidence measures and seeking cooperation of the affected community.
- i. Availability of space for establishment of relief camps having requisite capacity and facilities.
- j. Priority in evacuation to be accorded to special need groups like women, old and sick, handicapped and children.
- k. For effective evacuation, organization and running of relief centers, cooperation and involvement of all agencies viz. Community, volunteers, NGOs, NCC / NSS, Home guards and civil defense, district and village bodies be ensured.
- I. Security arrangement and protection of lives and property.
- m. Preparation and updating of resource inventories.
- n. Appropriate welfare measures throughout all stages
- o. Test exercise of prepared plans and recording of lessons learnt
- Documentation.

Stages of Evacuation

There are five stages of evacuation as under:

i. Decision of authorities to evacuate victims

- ii. Issue of warning and awareness
- iii. Ensuring smooth movement of victims to designated relief camps
- iv. Ensuring provision of all requisite facilities like security, safe-housing, feeding, drinking-water, sanitation, medical and allied facilities
- v. Safe return of personnel on return of normalcy.

Decision to Evacuate

Vulnerability analysis may indicate that for certain hazards and under certain conditions, sheltering in place could well be the best protection. Available lead-time may influence the decision to evacuate the public before the impact of emergency (e.g. floods) and reducing the risk to lives and property. Decision would also be dependent on factors like ready availability of suitable accommodation, climatic condition, and severity of likely hazard and time of the day.

The Collector would be the authoritative body to issue directions for evacuation. The OIC of DEOC would convey directions to Desk Officers of concerned agencies, which are responsible to execute evacuation.

Basic consideration for Evacuation

The DCMG will define area to be evacuated as also the probable duration of evacuation on the basis of meteorological observations and intimations by the concerned forecasting agencies. It should also identify number of people for evacuation, destination of evacuees, lead-time available, welfare requirements of evacuees as also identify resources to meet the needs of victims, viz. manpower, transport, supplies equipments, communications and security of the evacuated area.

The evacuating agency should set priorities for evacuation in terms of areas likely to be affected and methodology to execute evacuation:

- Delivery of warning
- Transport arrangement
- Control and timing of movement
- Fulfill welfare needs including medical treatment

Registration of evacuees

All agencies involved in evacuation operation like Home guards, Police, PWD, PHED, etc. will coordinate in field. They will remain in touch with the Desk officials in the DEOC for issuing warning, information and advise the public.

Evacuation Warning

An evacuation warning must be structured to provide timely and effective information. Factors, which may influence the quality and effectiveness of warning, include time, distance, visual evidence, threat characteristic and sense of urgency e.g. the more immediate the threat, the greater the resilience of people to accept and appropriately react to the warning. The warning should be clear and target specific. The warning statement issued to the community should be conveyed in a simple language. The statement should mentioned:

- The issuing authority, date and time of issue
- An accurate description of likely hazard and what is expected
- Possible impact on population, area to be in undated or affected due to earthquake
- Need to activate evacuation plan
- Do's and Don'ts to ensure appropriate response
- Advise to the people about further warnings to be issued, if any

6.1.4. Damage & Loss Assessment

Immediately after the disaster there is an urgent need of damage assessment in terms of loss of life, injury and loss of property. The objectives of damage assessment are to mobilize resources for better rescue and relief, to have detailed information of damage extent and severity of disaster and to develop strategies for reconstruction and restoration facilities.

Damage is assessed with regard to building stock, standing crops, agricultural area, livestock lost, forest cover decimated, vital installations etc. In damage assessment of building stock, generally three types of flags are used; green, yellow

and red. The green colour is given to the buildings that are safe and require 2-3 days to return to their original function. Yellow flags depict the considerable damage to the buildings and considered to be unsafe for living, as they require proper structural repairs and careful investigation. The red flag is assigned to buildings that are partially or completely collapsed. Immediately after a disaster event, damage assessment will be conducted in 2 phases viz. Rapid Damage Assessment and Detailed Damage Assessment.

6.2. Training, Capacity Building & Other Proactive Measures

Task	Activity	Responsibilities
Training	1. Training to civil defence personal in	Home Department, Civil
	various aspect of disaster management	Defense, District Home
		Guards
	2. Training to home Guards personal in	
	various aspect of disaster management	
	including search and rescue	
	Training to NCC,NSS & NYK personal	DDMA
	in various aspect of disaster	
	management	
	Training to educational and training	DDMA
	institutions personal in various aspect of	
	disaster management	
	Training to civil society, CBOs and	DDMA
	corporate entities in various aspect of	
	disaster management	
	Training to fire and emergency service	DDMA, Fire Department
	personal in various aspect of disaster	
	management	
	Training to police and traffic personal in	DDMA, Home Department
	various aspect of disaster management	
	Training to media in various aspect of	DDMA,IT

	disaster management	
	Training to govt. officials in various	DDMA
	aspect of disaster management	
	Training to engineers, architects,	DDMA
	structural engineers, builders and	
	masons in various aspect of disaster	
	management	
	Awareness	
IEC	Advertisement, hording, booklets,	All Line Departments,
	leaflets, banners, shake-table,	Education Departments,
	demonstration, folk dancing and music,	DDMA, Other District
	jokes, street play, exhibition, TV Spot,	Authorities
	radio spot, audio-visual and	
	documentary, school campaign, -	
	Planning and Design -Execution and	
	Dissemination	

NGO and Other stake Holder coordination

For arrangement of water supply, temporary sanitation facilities, search and Rescue activity, Relief distribution can be sought with help of special agencies, NGOs and CBOs.

Seasonal preparedness

Natural disasters make all of us acutely aware of our vulnerabilities to disaster. Fortunately, catastrophes of a large magnitude are rare, but disaster can strike in many ways. Large or small, natural or man-made, emergencies put collections in danger. Hazards can often be mitigated or avoided altogether by a comprehensive, emergency-preparedness plan. Such plans provide a means for recognizing and responding effectively to emergencies. The goal is to hopefully prevent damage or, at least, to limit the extent of the damage.

Identifying Risks

A prudent first step is to list geographic and climatic hazards and other risks that could jeopardize the building and collections. These might include geographical susceptibility to hurricanes, Hailstorm/thunderstorm, flash flooding, earthquakes, or forest fires, and even the possibility of unusual hazards such as volcanic eruptions. Consider man-made disasters such as power outages, sprinkler discharges, fuel or water supply failures, chemical spills, arson, bomb threats, or other such problems. Take note of the environmental risks that surround you. Chemical industries, shipping routes for hazardous materials, and adjacent construction projects all expose you to damage. Any event that is a real possibility should be covered under your Emergency Preparedness Plan. Although there may be a wide range of disaster scenarios, the most common are water, fire, physical or chemical damage, or some combination of these. The specific procedures of a disaster plan focus on the prevention and mitigation of these types of damage.

Decreasing Risks

Once your hazards are specified, the disaster planner should devise a program with concrete goals, identifiable resources, and a schedule of activities for eliminating as many risks as possible. An inventory will provide a basic list of resources both man and machines, and this database will enable to assess the level of preparedness for specific vulnerabilities.

Identifying Resources

An important step in writing your plan is to identify sources of assistance in a disaster. Research these services thoroughly--it is an essential part of the planning process. These can range from police, fire, and ambulance services to maintenance workers, insurance adjustors, and utility companies. If possible, invite local service providers to visit in order to become familiar with your site plan and collections in advance of an emergency.

6.3. India Disaster Resource Network (IDRN)

IDRN, a web based information system, is a platform for managing the inventory of equipments, skilled human resources and critical supplies for

emergency response. The primary focus is to enable the decision makers to find answers on availability of equipments and human resources required to combat any emergency situation. This database will also enable them to assess the level of preparedness for specific vulnerabilities. Total 226 technical items listed in the resource inventory. It is a nationwide district level resource database. Each user of all districts of the state has been given unique username and password through which they can perform data entry, data updation on IDRN for resources available in their district. The IDRN network has functionality of generating multiple query options based on the specific equipment, skilled human resources and critical supplies with their location and contact details.

Chapter 7: Response Measures

Response measures are those which are taken instantly prior to, and following, a disaster aimed at limiting injuries, loss of life and damage to property and the environment and rescuing those who are affected or likely to be affected by disaster. Response process begins as soon as it becomes apparent that a disastrous event is imminent and lasts until the disaster is declared to be over. Since response is conducted during periods of high stress in a highly time-constrained environment and with limited information and recourses (in majority of the cases), it is by far, the most complex of four functions of disaster management. Response includes not only those activities that directly address the immediate needs, such as search and rescue, first aid and shelters, but also includes systems developed to coordinate and support such efforts. For effective response, all the stakeholders need to have a clear perception/vision about hazards, its consequences and actions that need to be taken in the event of it. The Revenue Department of the State is the Nodal Department for controlling, monitoring and directing measures for organizing

rescue, relief and rehabilitation. All other concerned line departments should extend full cooperation in all matters pertaining to the response management of the disaster whenever it occurs. The District EOC, ERCs and other control rooms at the District level should be activated with full strength.

Disasters cause sudden disruption to the normal life of a society and cause damages to property and lives to such an extent that normal social and economic mechanisms available to the society all get disturbed. People and officials are both caught unaware and in the circumstances lose their sense of initiative and direction. Consequently, relief work is hampered and unnecessarily delayed.

In such cases, the existence of a disaster preparedness plan can be extremely useful. The distraught officials then have at their hand, a complete set of instructions which they can follow and also issue directions to their subordinates and the affected people. This has the effect of not only speeding up the rescue and relief operations, but also boosting the morale of victims.

The response plan is of two kinds:

1-Short-term Plan and

2-Long-term Plan.

7.1. Short-term Plan

Short-term plans are action based and aimed at restoring normalcy in the shortest possible time. One of the foremost requirements of any plan would be to define the area where it would be applicable and the agencies that would be responsible for its implementation and coordination. Once the boundaries are defined, the following inputs would be required;

 The amount of resource material required to be mobilized as relief may be based on the statistics of the intensity and spread of various disasters in the area in the past disaster records.

- II. Certain areas are prone to disaster and each time relief is provided, a number of short-comings come to light; these become lessons to serve as inputs for future planning of relief and rescue exercises.
- III. Short-term plans should be based on the declared vulnerability of the area to particular types of disasters. Forecasts on future disasters should be usefully interpreted in action plans on exercises which would be most required.
- IV. Short-term plans should incorporate suggestions and capabilities of all departments concerned of the district/state, non-government organizations and community based organizations. Therefore plans may be prepared by setting up committees at appropriate level to incorporate their inputs.

After Disaster:

Rescue Operations

After disaster immediately, the District Magistrate would act as the focal point for control and co-ordination of all activities. His/her responsibilities have been identified as follow:

- Get in touch with the local Army/ Navy/ Air Force units for assistance in rescue, evacuation and relief;
- He/she will have the authority to requisition resources, materials and equipment from all the Departments/Organizations of the government and also from the private sector;
- He/she will have the power to direct the industry to activate their onsite and offsite disaster management plans;
- He/she will set up 'Site Operations Centre'(SOC) in the affected area with desk arrangements;
- He/she will authorize the establishment of transit and/or relief camps, feeding centers and cattle camps;
- He/she will send 'Preliminary Information Report'and 'Action Taken Report'to the State Relief Commissioner and Divisional Commissioner;
- He/she will authorize immediate evacuation, whenever necessary.

Traditionally, the concerned SDM office and local police station, both are the main government agencies below the district level, which initiate trigger mechanism for emergency operations in the event of major accidents / disaster threats. In view of limited availability of resources for disaster management, below the district level, the DDMP has not proposed any administrative structure for co-ordinated operation during emergency. In the event of less serious disaster threat/accident, the SDM office or police station would continue to initiate trigger mechanism and provide an emergency response with the help of locally available resources. The DDMA on receipt of information, from any of the two agencies, would take appropriate decision to augment local resources and give appropriate instructions to the concerned response agencies.

Relief Operations

After the rescue phase is over, the district administration shall provide immediate relief assistance either in cash or in kind to the victims of the disaster. The office of District Magistrate is responsible for providing relief to the victims of either natural or human-made disasters like earthquake, fire, flood, riots, terrorist attack etc in the district.

Rehabilitation

In short term response rehabilitation is the final step. The incident command system shall be deactivated as the rehabilitation phase is over. Thereafter, the normal administration shall take up the remaining reconstruction works in the disaster affected areas. These activities shall be performed by the working group for relief and rehabilitation under the direction of the DDMA.

7.2. Long-term Plan

The situation may not always warrant long-term plans, but such plans should have the ability to build a culture of disaster mitigation and be aimed at reducing vulnerability of the area. As such any long-term plan should incorporate policy

directives on preparedness as well as post disaster reconstruction and rehabilitation phases (the later as a follow up of the short-term contingency plans).

- I. The foremost requirement for the preparation of a long-term plan is establishing its need in an area. Need may be established on the basis of the vulnerability of the area and the resource trade off between the cost of its implementation and other competing needs for overall development. In this context the long-term disaster mitigation plan or rehabilitation plan as part of overall development plan becomes significant.
- II. In case of rehabilitation plan, the level of damage that has taken place in the community decides whether long-term intervention is required or not. The strategies of the rehabilitation would depend considerably on the damage assessment report.
- III. A detailed survey of the community, which studies its needs and expectations in detail and seeks out their traditions and customs which they would like to preserve, has to be carried out. This would serve as an input in deciding an intervention strategy that is acceptable to the community.
- IV. The long-term plan should seek an objective of achieving overall development and satisfying basic needs-shelter, economic and social of the community. Reducing disaster vulnerability should be a means to achieve the objective and not an end in itself.
- V. Long-term plans are resource intensive; many of the interventions decided therein should be based on resources available. In many cases, where the need for rehabilitation through relocation is established the same may not be implemented due to non-availability of land.
- VI. Long-term plans may be implemented successfully only through partnerships with NGOs and community participation. The involvement of these bodies should be solicited at the outset itself while deciding the interventions required.

7.3. Role of District Administration/ District Magistrate

The District Magistrate will be the focal point at the district level for directing, supervising and monitoring relief measures for disasters and for the preparation of

district level plans. The District Magistrate will exercise coordinating and supervisory powers over functionaries of all the departments at the district level. During actual operations for disaster mitigation or relief, the powers of all Collectors/ DCs are considerably enhanced, generally, by standing instructions or orders on the subject, or by specific Governments order, if so required. Sometimes, the administrative culture of the concerned state permits, although informally, the Collector/DC to exercise higher powers in emergency situations and the decisions are later ratified by the competent authority. The District Magistrate will maintain close liaison with the state, central government authorities in the district, namely army, air force and ministry of water resources etc, who supplement the effort of the district administration in the rescue and the relief operations. The District Magistrate will also coordinate all voluntary efforts by mobilizing the non-government organizations capable of working in such situations.

Duties at the time of disaster

- Maintenance of law and order; prevention of trespassing, looting, keeping roads clear from sightseeing persons so that free movement of rescue vehicles is assured, etc.
- Evacuation of people
- Recovery of dead bodies and their disposal
- Medical care for the injured
- Supply of food and water and restoration of water supply lines
- Temporary shelters like tents, metal sheds
- Restoring lines of communications and information
- Restoring transport routes
- Quick assessment of damage and demarcation of damaged areas according to grade of damage
- Cordoning off of severely damaged structures that are liable to collapse during aftershocks
- Temporary shoring of certain precariously standing buildings to avoid collapse and damage to other adjoining buildings

Duties post-disaster

- i. Particular attention is paid to women views in the assessment stage.
- ii. Women's actual responsibility in domestic (in terms of household subsistence, health, and child care) and production and economic activity beyond the subsistence level are taken into account in determining the consultation process.
- iii. Women representatives are included at all level of planning, decision-making, implementation, and evaluation.
- iv. The particular constraints faced by households maintained by women are taken explicitly into account in designing and implementing relief programs.
- v. Special attention is provided to unaccompanied women, lone parents and widows.
- vi. Issue of legal, sexual and physical protection are properly identified and addressed.

7.4. Action Plan for ESF in the District

Name of the	Response Activation	Action to be taken
Department		
Police	The Nodal Officer from	1. The saving of life in conjunction
Department	Police will activate the	with other emergency services
	Quick Response Teams.	2. Co-ordination of the emergency
	The Quick Response	services and other organizations
	Teams will be deployed at the onsite EOCs	3. Traffic and crowd control
	As per the information from IMTs, adequate officers will be sent to site.	4. The investigation of the incident in conjunction with other investigating bodies where applicable.
		5. The collation and dissemination of causality information
		6. Identification of victims

		7. The restoration of normalcy at
		the earliest opportunity
District Fire	The Nodal Officer of	
		, .
Service, Chandel	District Fire Service,	the local volunteers and local
	Chandel District will	people to gather information about
	activate the Quick	vulnerable areas so that search
	Response Teams	and rescue operation can take
	The Quick Response Teams will be deployed at the onsite EOCs	place through a proper channel in
		heavily dense areas, large
		buildings, community centers,
		hotels, hospitals, public buildings
	As per the information from	and any other area having large
	·	gathering.
	IMTs, adequate officers	
	may be sent to site.	2. Locate the damaged and
		collapsed structures and rescue
		the population buried and trapped
		in rubble.
		3. The injured people should be
		taken out of damaged buildings etc
		with utmost care.
		4. Special care should be given to
		women and children groups as
		they are expected to be more
		affected and helpless in case of
		any emergency situation
		5. Coordinate with the
		transportation ESF if a large
		number of medical professionals
		need to be sent to the affected

		sites and/or a large number of victims need to be transported to health facilities.
Civil Defence	The Nodal Officer will reach the EOC and activate the Quick Response Teams The Quick Response Teams will be deployed at the onsite EOCs As per the information from IMTs, adequate officers may be sent to site	 Support and coordinate with the Incident Command System for Law & order, Search and rescue and Medial response and Trauma Counselling Locate the damaged and collapsed structures and rescue the affected people, Special care to women and children groups as they are expected to be more affected and helpless in case of any emergency situation. Helping in First aid to the affected people along with the Medical team
Autonomous District Council(ADC)	The Nodal Officer of ADC will activate the Quick Response Teams The Quick Response Teams will be deployed at the onsite EOCs As per the information from IMTs, adequate officers may be sent to site.	

- equipments like JCB, concrete cutters required as per the need
- 4. The Supporting Agencies Nodal Officers will call for personnel to immediately start debris clearance operation to enable movement to the affected site.
- 5. All supporting agencies will inspect the road/rail network and structures within the disaster site and surrounding.
- 6. ADC will also ensure proper corpse disposal and post mortem by coordinating with ESF on medical response
- 7. The QRTs will report the situation and the progress in response activities to the respective EOCs
- 8. Undertake construction of temporary roads to serve as access to temporary transit and relief camps and medical facilities for disaster victims
- 9. ADC should ensure the provision of medicine and other medical facilities required at the disaster site and the hospital heal centers catering to disaster victims

		I
DIMD	The Nodal Officer of PWD	10. ADC will coordinate, direct and integrate state level response to provide equipment support, relief camps establishment, sanitation and health assistances
PWD	will activate the Quick Response Teams The Quick Response Teams will be deployed at the onsite EOCs As per the information from IMTs, adequate officers may be sent to site.	1. PWD will bring debris of heavy RCC structures and put dummies beneath the debris. This will facilitate demonstration of search and rescue operations. Soon after search and rescue team leave the site, MC will mobilize equipments for debris clearance. 2. PWD will assume main role in equipment support for debris and road clearance. 3. PWD will transport the equipments like JCB, concrete cutters required as per the need 4. The Supporting Agencies Nodal Officers will call for personnel to immediately start debris clearance operation to enable movement to the affected site. 5. All supporting agencies will inspect the road/rail network and structures within the disaster site and surrounding. 6. PWD will also ensure proper
		o. I wid will also elisure proper

		medical response.					
		7. The QRTs will report the					
		situation and the progress in					
		response activities to the					
		respective EOCs.					
		8. Undertake construction of					
		temporary roads to serve as					
		access to temporary transit and					
		relief camps and medical facilities					
		for disaster victims.					
		9. PWD should ensure the					
		provision of medicine and other					
		medical facilities required at the					
		disaster site and the hospital heal					
		centers catering to disaster victims.					
		10. PWD will coordinate, direct and					
	integrate state level response to						
		provide equipment support, relief					
		camps establishment, and					
		sanitation and health assistances.					
		11. Undertake repair of all paved					
		and unpaved road surfaces					
		including edge metaling, patching					
		and nay failure of surface and keep					
		monitoring the condition.					
PHED	The Nodal Officer of PHED	1. Quick assessment of water line					
	will activate the Quick	damage and contamination					

	Response Teams	2. Supply of water tankers to
	The Quick Response	disaster affected communities
	Teams will be deployed at the onsite EOCs	3. Deploy response teams to repair and restore water supply lines.
	As per the information from IMTs, adequate officers may be sent to site.	4. Quick assessment of water contamination levels and taking steps to restore clean drinking water.
IFCD	The Nodal Officer of Irrigation and Flood Control Department will activate the Quick Response Teams	 QRTs will coordinate with team leader for water supply QRTs will coordinate for providing Temporary Shelters
	The Quick Response Teams will be deployed at the onsite EOCs As per the information from IMTs, adequate officers may be sent to site.	3. QRTs will coordinate in restoration of infrastructure4. QRTs to report of situation and progress of action to the EOC
FCS	The Nodal Officer will activate the Quick Response Teams The Quick Response	 Coordinating with ESFs related to transportation to ensure quality supply of relief materials. Continuing free kitchens for the
	Teams will be deployed at the onsite EOCs	affected people 3. QRTs to report to site relief
	As per the information from	camps
	IMTs, adequate officers may be sent to site.	4. QRTs to manage the distribution

		of food items to affected victims.		
		5. QRTs to report on progress of action taken to EOC		
Transport	The Nodal Officer will activate the Quick Response Teams The Quick Response Teams will be deployed at the onsite EOCs As per the information from IMTs, adequate officers	 QRTs will help in Evacuation QRTs will assist the nodal office in providing Temporary Shelters Team leader communicates situation to support agencies and requests for detailed information on the status of transportation infrastructure in the affected area. 		
Health	may be sent to site. Nodal officer will call nodal officers of supporting agencies In coordination with the transportation ESF, it will ensure adequate number of medical professionals and assistants to reach the sites with sufficient medicines and required materials. Ensure setting up of temporary information centers at hospitals with the help of ESF on help lines and warning dissemination.			

					and the progress on action taken by the team to the respective				
					EOCs EOCs				
					7. QRTs will ensure timely response to the needs of the				
					affected victims				
					8. To provide ambulance service				
					9. To help in ready all hospitals for managing large number of				
					causalities and severely injured victims.				
					10.To help in arranging sufficient stock of required medicines,				
					vaccines, plasters, drugs etc				
					11. Deploy mobile hospitals as required				
					12. QRTs will report the situation and the progress on action taken				
					by the team to the respective				
					EOCs				
					13. QRTs will ensure timely response to the needs of the				
					affected victims				
					14. Helping in arranging additional				
					beds and additional bloods and medicines for the casualties.				
Telecom service	The	Nodal	Officer	will	1. Team Leader will dispatch				

providers	reach at the EOC and	emergency repair teams equipped				
providers	activate the Quick					
	Response Teams	with required tools, territs and rood.				
	Tresponse Teams	2. Communicate situation to other				
	The Quick Response	support agencies i.e. private				
	Teams will be deployed at	telephone operators				
	the site					
		3. Work out a plan of action for				
	As per the information from	private telecom companies and				
	IMTs, adequate officers	convene a meeting to discuss and				
	may be sent to site.	finalize the modalities				
	BSNL is primarily	4. Establish telephone facilities for				
	responsible for restoration	the public and information on this				
	of communication facilities	should be announced through				
		media.				
	BSNL should ensure the					
	smooth flow of information	5. Make available various types				
	that can cater to the	equipment/material and services if				
	outreach in a time-	required.				
	sensitive manner at state					
	level in response efforts.	6. Inform district as well as state authorities on action taken.				
DIPR	Setting up of a control	1. Creation of public awareness				
	room to provide authentic	regarding various types of				
	information to public	disasters through media				
	regarding impending	campaigns.				
	emergencies.					
		2. Dissemination of information to				
	Daily press briefings at	•				
	fixed times at district level					
	to provide official version.	various disasters				
	Media report & feedback to	3. Regular liaisoning with the				
	field officials on a daily	media.				

	basis from L1 onwards.	
	Keep the public informed	
	about the latest emergency	
	situation (area affected,	
	lives lost, etc).	
	Keep the public informed	
	about various post-disaster	
	assistances and recovery	
	programmes.	
RD&PR	Train up the G.P. Members	1. Develop prevention/mitigation
	and Support for timely and	strategies for risk reduction at
	appropriate delivery of	community level.
	warning to the community.	2. Training of elected
	Clearance of blocked	representatives on various aspects
	drains and roads, including	of disaster management.
	tree removal in the	
	villages.	3. Public awareness on various
		aspects of disaster management.
	Construct alternative	4. Organias maste drilla
	temporary roads to restore	4. Organise mock drills.
	communication to the	5. Promote and support
	villages.	community-based disaster
	PRIs to be a part of the	management plans.
	damage survey and relief	6. Support strengthening response
	distribution teams to	mechanisms at the G.P. level (e.g.,
	ensure popular	better communication, local
	participation.	storage, search & rescue
	Operationalise emergency	equipments, etc.).
	relief centres and	7. Clean drainage channels,

	T	1
	emergency shelter.	trimming of branches before
	Conitation deintrine	cyclone season.
	Sanitation, drinking water	
	and medical aid	8. Ensure alternative routes/means
	arrangements.	of communication for movement of
	IEC activities for greater	relief materials and personnel to
	IEC activities for greater	marooned areas or areas likely to
	awareness regarding the	be marooned.
	role of trees and forests for	
	protection during	9. Assist all the government
	emergencies and also to	departments to plan and prioritise
	minimise environmental	prevention and preparedness
	impact which results owing	activities while ensuring active
	to deforestation like	community participation.
	erosion, etc.	
	Increasing involvement of	
	the community, NGOs and	
	CBOs in plantation,	
	protection and other forest	
	'	
	protection, rejuvenation	
	and restoration activities.	
	Plan for reducing the	
	incidence, and minimise	
	the impact of forest fire.	
FISHERY	Ensure warning	1. Registration of boats and
	dissemination to fishing	fishermen.
	communities living in	nonomon.
		2. Building community awareness
	vulnerable pockets.	on weather phenomena and
	Responsible for mobilising	warning system especially on Do's
	boats during emergencies	and Don'ts on receipt of weather
	<u> </u>	1 11 11 11 11 11 11 11 11 11 11 11 11

and for payment of wages to boatmen hired during emergencies.

Support in mobilisation and additional deployment of boats during emergencies.

Assess the losses of fisheries and aquaculture assets and the needs of persons and communities affected by emergency.

related warnings.

- 3. Assist in providing life saving items like life jackets, hand radios, etc.
- 4. Certifying the usability of all boats and notifying their carrying capacities.
- 5. Capacity building of traditional fishermen and improvisation of traditional boats which can be used during emergencies.
- 6. Train up young fishermen in search & rescue operation and hire their services during emergency.

7.5. Action plan for NGOs, NSS & NYK:

Emerging trends in managing natural disasters have highlighted the role of non-governmental organizations (NGOs) as one of the most effective alternative means of achieving an efficient communications link between the disaster management agencies and the effected community. In typical disaster situation, they can be of help in preparedness, relief and rescue, rehabilitation and reconstruction and also in monitoring and feedback.

The role of NGOs is a potential key element in disaster management. The NGOs operating at grassroots level can provide a suitable alternative as they have an edge over governmental agencies for invoking community involvement. This is chiefly because; the NGO sector has strong linkages with the community base and can exhibit great flexibility in procedural matters vis-à-vis the government.

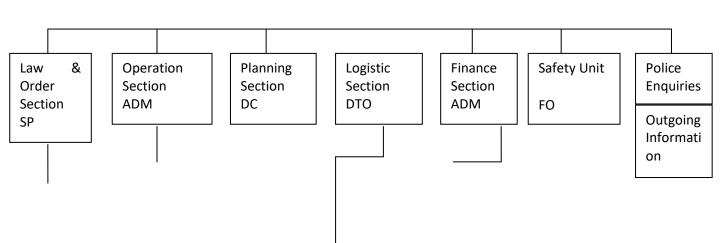
Based on the identified types of NGOs and their capabilities, organised action of NGOs can be very useful in following activities in different stages of disaster management.

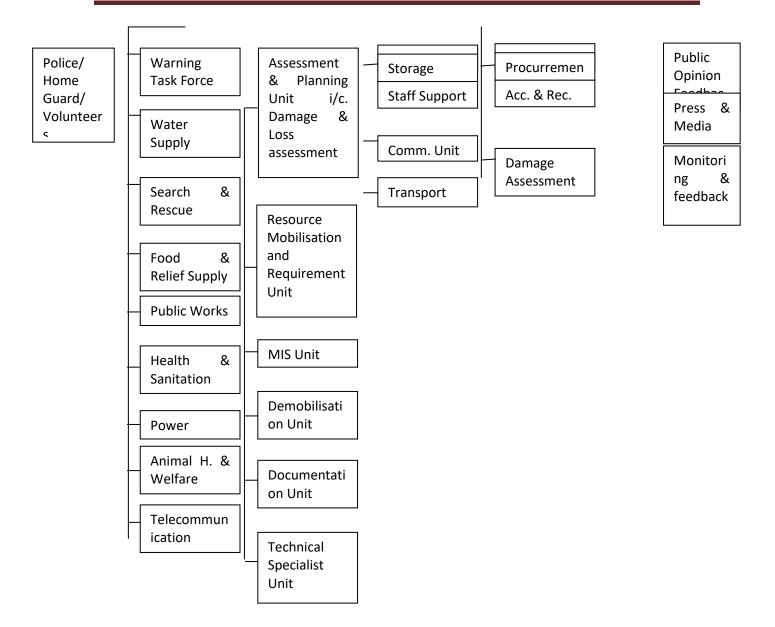
7.5.1.Organized activities of NGOs/NSS/NYKS at different stages of Disaster Management:

Stage	Activity
Pre-Disaster	Awareness and information campaigns, Training of local volunteers, Advocacy and planning
During Disaster	Immediate rescue and first-aid, including psychological aid, supply of food, water, medicines and other immediate need materials ensuring sanitation and hygiene damage assessment
Post-Disaster	Technical and material aid in reconstruction assistance in seeking financial aid monitoring

7.6. Disaster Response and District Incident Command System

The response to disasters in the district will be organized according to the Incident command System as adapted to conditions in Manipur State. The argument for the ICS is that its fundamental elements –unity of command, clarity of objectives and efficient resource use are common to the effective response to any disaster. In Chandel district, the multi-hazard response plan focused on sector specific action plans unlike the department specific planning approach. The disaster response is led by the District Emergency Operation Center (DEOC) under the command and control of the District Collector/District Magistrate.





7.7. Incident Command System

The basic functional descriptions for key elements in the district Incident command System are described below. Not all these functions need to be filled (activated) in every disaster. But the ensemble of these functions represents all the key tasks which need to be accomplished in a well planned manner and executed in effective and cost efficient disaster response effort.

I. Incident Command:

Responsible for overall management of an incident based on clearly stated mandate from higher authority and based on focused objectives responding to the immediate impact of the incident.

The Incident command is led by an Incident Commander, who can be assisted by a Dy. Incident Commander. In each incident will have as many as many commanders and other staff as there are shifts in the incident operation. Shifts will normally not exceed 12 hours at a time and should be standardized to 8 hours each as soon as possible after the start of the incident.

II. Command Staff Units

Safety unit:

Responsible for ensuring the safe accomplishment of all activities undertaken in response to the incident. This task is accomplished through developing incident specific safety guidance documents, reviewing and advising on the safety of plans and monitoring actual operations to ensure safety of personnel and survivors

Protocol and Liaison unit:

Responsible for all official visits as well as liaison between the incident command and organizations providing personnel or material support being used to manage the incident. The first point of contact for NGOs and others coming to the disaster as well as responsible for managing coordination meetings (some of which may actually be held by taskforces or sections).

Public Information Unit:

Responsible for all media and public information tasks related to the incident. To accomplish its task, the unit can have the following sub units:

- I. Public inquiries: to handle non media requests for information
- II. Outgoing public information: to handle public information dissemination
- III. Public opinion feedback: to collect information from the public (incident survivors and the non-affected)

- IV. Media centre: to provide a single point of contact for all media involved in the incident.
- V. Press release and media access: produce all releases and provide a single point of contact to arrange media access to the incident.
- VI. Monitoring and Feedback: to monitor media reports and provide feedback to the incident management on coverage of the incident and to also take corrective measures and issue contradictions if required.

III. Law and Order Section

Responsible for assuring the execution of all laws and maintenance of order in the area affected by the incident. The law and order section incorporates law and order taskforce which may be created to deal with a disaster.

Police functions: as determined by the normal mandate for and special duties assigned to the police service

Home guard: as determined by the normal mandate for and special duties assigned to the home guard

Volunteers: supporting police and home guards in non-enforcement tasks, such as patrolling, monitoring and evacuations

IV. Operation Section

Responsible for assuring specific operations according to objectives and plans to address the immediate impacts of the incident. Taskforces under the operation section will deal with specific functional tasks, such as search and rescue, the provision of water or shelter. The composition and size of these taskforces depends on the nature of the incident

The District administration of Chandel has identified 16 expected task forces for key response operation functions that are described below. Additional taskforces

can be added under the operations section as needed by the circumstances of a disaster. Each Taskforce is led by one organization and supported by other organizations.

Emergency Operation	Functions		
Task Force			
Coordination &	Coordinate early warning, Response & Recovery		
Planning	Operations		
Administration &	Support Disaster Operations by efficiently completing the		
protocol	paper work and other Administrative tasks needed to		
	ensure effective and timely relief assistance		
Warning	Collection and dissemination of warnings of potential		
	disasters		
Law & Order	Assure the execution of all laws and maintenance of order		
	in the area affected by the incident.		
Search & Rescue	Provide human and material resources needed to support		
	local evacuation, search and rescue efforts.		
Public Works	Provide the personnel and resources needed to support		
	local efforts to re-establish normally operating		
	infrastructure.		
Water	Assure the provision of sufficient potable water for human		
	and animal consumption (priority), and water for industrial		
	and agricultural uses as appropriate.		
Food & Relief Supplies	Assure the provision of basic food and other relief needs in		
	the affected communities.		
Power	Provide the resources to re-establish normal power		
	supplies and systems in affected communities.		
Public Health &	Provide personnel and resources to address pressing		
Sanitation	public health problems and re-establish normal health care		
	systems.		
Animal Health &	Provision of health and other care to animals affected by a		
Welfare	disaster.		
Shelter	Provide materials and supplies to ensure temporary shelter		

	for disaster-affected populations					
Logistics	Provide Air, water and Land transport for evacuation and					
	the storage and delivery of relief supplies in coordination					
	with other task forces and competent authorities.					
Damage Assessment	Collect and analyse data on the impact of disaster, develop					
Survey	estimates of resource needs and relief plans, and compile					
	reports on the disaster as required for District and State					
	authorities and other parties as appropriate.					
Telecommunications	Coordinate and assure operation of all communication					
	systems (e.g.; Radio, TV, Telephones, and Wireless)					
	required to support early warning or post disaster					
	operations.					
Media & Public	Provide liaison with and assistance to print and electronic					
Information	media on early warning and post-disaster reporting					
	concerning the disaster.					

V. Planning Section

Responsible for collecting and analyzing information and developing plans to address the objectives set to address the incident. The overall work of the planning section will include efforts undertaken by any planning and coordination taskforce which is established as part of the response to a disaster. Units under the section include:

- 1. Assessment and planning
- 2. Resources and Requirements
- 3. Management information system
- 4. Documentation
- 5. Demobilization and
- 6. Technical specialists

VI. Logistic section

Responsible for all task and functions related to provision of material and other resources needed for operations and the physical and material support and

operation of the incident management team. This section includes transportation taskforce established to support disaster operations. Logistics tasks are through the following units:

- 1. Storage and supply
- 2. Facilities
- 3. Staff support
- 4. Communications
- 5. Transportation (include ground, air water):

VII. Finance and Administration

Responsible for managing all financial and administrative tasks related to incident field operations. These tasks may, but would not usually include disbursement of financial aid to those affected by an incident. The task of this section are accomplished through following units: 1. Human resources; 2. procurement; and 3. accounting and records

Chapter 8: Recovery & Reconstruction Measures

Recovery is defined as decisions and actions taken after a disaster with a view to restoring or improving life and assets of the stricken community, while

encouraging and facilitating necessary adjustments to reduce disaster risk. Recovery and reconstruction (R&R) or comprehensive rehabilitation is the last step in cycle of disaster management. In addition, this is the phase of new cycle, where the opportunity to reconstruction and rehabilitation should be utilised for building a better and more safe and resilient society.

8.1. Strategies for restoring physical infrastructure and lifeline services

Build Back Better:

This ensures greater resilience, preparedness; and minimum loss in an event of future disaster.

Participatory Planning:

Infrastructure improvement measures need to be balanced with, or at least be in line with, the social and cultural needs and preferences of beneficiaries

Coordination:

A plan of recovery will help better coordination between various development agencies. Damage Assessment and Needs Assessment shall be the basis of recovery planning. Various Sectors for recovery process may be:

- Essential Services- Power, Water, Communication, Transport, Sanitation,
 Health
- Infrastructural: Housing, Public Building and Roads
- Livelihood: Employment , Agriculture, Cottage Industry, Shops and Establishments

Basic services such as power, water supply, sanitation, wastewater disposal etc. should be restored in shortest possible time. Alternate arrangement of water supply, temporary sanitation facilities can be sought with help of special agencies. Special arrangements for provision of essential services should be ensured. It can include creating temporary infrastructure for storage and distribution of water supply, running tankers, and power supply and sanitation facilities.

8.2. Sector Wise Damage and Loss assessment format

Following tables are to be filled after an event of disaster:

8.2.1.Power

Item/Services	No.	of	No.	of	Population	Recovery	Implementing	Tentative	Budget
	Unit		affect	ed	affected	Measures	Agency	Duration	
	Dama	ged	Villag	е					
Feeder									
Transformer									
HT Lines									
LT Lines									
Poles									
Conductors		•							

^{*} To be planned after initial damage assessment by department.

8.2.2. Health

	PHC	CHC	Sub	Drug	Recovery	Implementing	Duration	Budget
			Centre	Store	Measures	Agency		
No. of Building								
Damage								
No. of Health								
Centre								
inaccessible								
Drugs and								
Medicine for								
Relief Camps								
No. of								
Ambulance								
Equipment for								
Storage								

^{*} To be planned after initial damage assessment by department.

8.2.3. Social Sector

People in need of immediate rehabilitation including psychosocial support (due to disaster)

Village	Men	Women	Children	Total	Recovery	Implementing	Duration	Budget
					Measures	Agency		

8.2.4.Water

Туре	Village	No.	of	Population	Recovery	Implementing	Duration	Budget
		Unit		affected	Measures	Agency		
		affect	ed					
Well								
Borewells								
Community								
Pond								
Water Supply								
Disrupted								
Pipeline								
Damage								
Stand Post								
Damaged								
Contamination								
Handpump								

8.2.5. Road & Transport

Road	Location	Severity	KMs	Recovery	Implementing	Duration	Budget
Damage				Measures	Agency		
Inter							
Village							
Road							
State							
Roads							
National							
Highway							

8.2.6. Communication

Туре	Office	/	Village	Recovery	Implementing	Duration	Budget
	Tower		affected	Measures	Agency		
	Damaged						
Landline							
Connectivity							
Mobile							
Connectivity							
Wireless							
Tower							
Radio							
Station							

8.2.7. Food and Civil Supplies

Туре	No.	of	Туре	of	Qnty. Of	Qnty.	Recovery	Implementing	Duration	Budget
	Godov	vn	Grain		Grain	Of	Measures	Agency		
	damag	ge	perish	ed	perished	grain				
						at Risk				
Civil										
Supply										
Others										

8.2.8. Housing

Partial of	damage	Fully Damage		Programme/	Recovery	Implementing	Duration	Budget
				Scheme	Measures	Agency		
Pucca	Kutcha	Pucca	Kutcha					

8.2.9. Public Infrastructure

Public	No.	of	No.	of	Programme/	Recovery	Implementing	Duration	Budget
Buildings	Partia	al	Fully		Schemes	Measures	Agency		
	dama	ge	Dama	ige					
Panchayat									
Educational									
Buildings									
Anganwadi									
Hospitals									
Market Shed									
Office									
Buildings									
Police									
Station									
Community									
Halls									

Restoration of Livelihood Provisioning of Employment

Occupational category	No. of workers	Implementing Agency	Tentative Duration (Months)	Budget
Skilled labourers				

Unskilled and , Agricultural labourers		
Small and marginal farmers		
Construction workers		
Salt pan workers		
Fisher folk		
Weavers		
Other artisans		

Land Improvement

Land erosion / siltation (Hectare)	HHs affected	Recovery Measures	Implementing Agency	Tentative Duration (Months)	Budget

Agricultural

Crop failure (Hectare)	HHs affected	Recovery Measures	Implementing Agency	Tentative Duration (Months)	Budget

Non farm livelihood

Cottage Industry	Extent of damage/disruption					
	Tools and equipment (Specify no. and type)	Goods and material (Specify type and qty)	Recovery Measures	Implementing Agency	Tentative Duration (Months)	Budget
Handloom		• •				
Pottery						
Food						
Processing						
Diamond						
sorting etc						
Printing/						

Shops and establishment

Extent of damage/disruption			Recovery Measures	Implementing Agency	Tentative Duration (Months)	Budget
Building (No. and location)	Tools and equipments (Specify no. and type)	Goods and materials (Specify type and qty)				

8.3. Long Term Recovery Programme

Disaster recovery typically occurs in phases, with initial efforts dedicated to helping those affected meet immediate needs for housing, food and water. As homes and businesses are repaired, people return to work and communities continue with cleanup and rebuilding efforts. Many government agencies, voluntary organizations, and the private sector cooperate to provide assistance and support.

Some individuals, families and communities that are especially hard hit by a disaster may need more time and specialized assistance to recover, and a more formalized structure to support them. Specialized assistance may be needed to address unique needs that are not satisfied by routine disaster assistance programs. It may also be required for very complex restoration or rebuilding challenges. Community recovery addresses these ongoing needs by taking a holistic, long-term view of critical recovery needs, and coordinating the mobilization of resources at the, and community levels. Oftentimes, committees, task forces or other means of collaboration are formed with the goals of developing specific plans for Community recovery, identifying and addressing unmet or specialized needs of individuals and families, locating funding sources, and providing coordination of the many sources of help that may be available to assist. Some collaborations focus on the community level and rely on the expertise of community planning and economic development professionals. Other collaborations focus on individual and family recovery and are

coordinated by social service and volunteer groups. All such efforts hope to lay the groundwork for wise decisions about the appropriate use of resources and rebuilding efforts.

8.4. Grievances Redressal System

Grievance redressal is important aspect in the context of providing need based assistance to affected communities with transparency and accountability. It is also ensures the protection of their rights and entitlements for disaster response services.

No.	Key person/ Establishment	Contact No.	Address	

• To be filled by the District authority.

Chapter 9:Financial Arrangement for Implementation of DDMP

(Details to be filled by the District Authority)

- 9.1 Source of Funds at national and State level
- 9.2. State Disaster Response Fund
- 9.3. District Disaster Response Fund
- 9.4. Centrally Sponsored Schemes

Chapter 10: Monitoring, Evaluation, Updation & Maintenance of DDMP

10.1. Preparation and updation of DDMP

The organizational structure suggested in DDMP will be based on following three concepts:

- Plans will work only in the case when present organizational structure is responsible to its non-emergency duties i.e. if a job is done well everyday; it is best done by that organization during emergency.
- Crisis should be met at the lowest and most immediate level of government.
 Plans call for local response supplemented if necessary, by the next higher jurisdiction.
- 3. Voluntary response and involvement of the private sector should be sought and emphasized. The emergency management partnership is important to all phases of natural and man-made disasters.

District Disaster Management Plan of the district shall be a public document. The DDMP is the sum and substance of all the Horizontal and Vertical disaster management plans in the district. Horizontal plans include plans prepared by line departments such as Police, Fire Service, MAHUD, I & FC deptt, civil Defence and other line departments and the Vertical plans include Sub divisional plans, Community plans, School plans, Hospital plans etc at the lower level and state disaster management plan and National disaster management plan at the higher level.

- Preparation of the District Disaster Management Plan is the responsibility of the District Disaster Management Committee of the district. The first draft plan is to be discussed in the DDMA and later the Chairperson of the DDMA shall rectify it.
- The same procedure is to be followed in the updation of the plan document. The District Disaster Management Plan is to be updated yearly

by the District Disaster Management Authority. In order to update the document, all vertical and horizontal plans shall be collected and incorporated to the District Disaster Management Plan (DDMP).

After each updation of the District Disaster Management Plan (DDMP), a version number shall be given serially. Copy of the updated document shall be circulated to each stakeholder of disaster management in the district.

Regular Updation of District Disaster Management Plan (DDMP)

Every year as a part of pre monsoon DDMA will update plan in the month of May-June and also revise in the month of October-November every year. Besides the above procedure of updation of the DDMP, a regular data collection system shall be set up at the district Emergency Operations Centre (EOC) and the data will be verified and uploaded by the EOC in-charge under the supervision of Chairperson, DDMA.

Post Disaster Evaluation Mechanism

Disasters are always unexpected. Each disaster causes huge loss of human lives and property. And every disaster repeats after a particular interval. Also lessons learnt from a particular disaster will help to plan for another potential hazard. The DDMA Chairman shall make special arrangements to collect data on a particular disaster irrespective of size and vulnerability. This post disaster evaluation mechanism shall be set up with qualified professions, experts and researchers and the collected data shall be thoroughly crosschecked and documented in the EOC for further reference. This document shall be made with proper attention keeping in view the relief and rehabilitation measures.

10.2. Co-ordination with other agencies for implementation of DDMP

The initial response to a disaster is usually provided by the emergency services supported by local authority, but many agencies can become involved. The emergency services have to maintain a state of readiness so that they can provide a

rapid response and alert local authorities and other services as soon as possible. All organizations that need to respond quickly to a disaster should have arrangements which can be activated at short notice. These arrangements should be clearly established and promulgated.

Although involvement of different emergency services like Police, Fire Brigade and Hospital services is inevitable, some other Public Utility Services, such as local bodies, Railways, Air lines, etc., have to be involved also in most cases for dealing with the situation effectively. All such agencies are very different organizations, with different hierarchies and chains of command and responsibility, all taking different languages with different areas of expertise and priorities. If rescue and recovery work is to be effective, all these different agencies have to work together in a coordinated way. All these agencies, therefore, have to be aware of each other's areas of responsibility and systems of working. Comprehensive discussion and agreement among these agencies in the planning stage and communication of the decisions down the chain of command to the lowest functionary of each agency and their training is, therefore, of utmost importance so that they know as to who is responsible for that and are aware of their roles and responsibility and can appreciate the need for Multi-Service Involvement in such a situation.

Chapter 11:Operational Guidelines for Different Disaster

11.1. Earthquake:

"Earthquakes usually give no warning at all."

i) Before the earthquake:

- 1. Now is the time to formulate a safety plan for you and your family. If you wait until the earth starts to shake, it may be too late. Consider the following safety measures:
- 2. Always keep the following in a designated place: bottled drinking water, non-perishable food, first-aid kit, torch-light and battery-operated radio with extra batteries. Teach family members how to turn off electricity, gas, etc.
- 3. Identify places in the house that can provide cover during an earthquake.
- 4. It may be easier to make long distance calls during an earthquake. Identify an out-of-town relative or friend as your family's emergency contact. If the family members get separated after the earthquake and are not able to contact each other, they should contact the designated relative/friend. The address and phone number of the contact person/relative should be with all the family members.
- 5. Safeguard your house
- Consider retrofitting your house with earthquake-safety measures \Reinforcing
 the foundation and frame could make your house quake resistant. You may
 consult a reputable contractor and follow building codes.
- 7. Kutchha buildings can also be retrofitted and strengthened.

During Earthquake:

- 1. Earthquakes give no warning at all. Sometimes, a loud rumbling sound might signal its arrival a few seconds ahead of time. Those few seconds could give you a chance to move to a safer location. Here are some tips for keeping safe during a quake.
- Take cover. Go under a table or other sturdy furniture; kneel, sit, or stay close to the floor. Hold on to furniture legs for balance. Be prepared to move if your cover moves.
- 3. If no sturdy cover is nearby, kneel or sit close to the floor next to a structurally sound interior wall. Place your hands on the floor for balance.
- 4. Do not stand in doorways. Violent motion could cause doors to slam and cause serious injuries. You may also be hit be flying objects.
- 5. Move away from windows, mirrors, bookcases and other unsecured heavy objects.
- 6. If you are in bed, stay there and cover yourself with pillows and blankets
- 7. Do not run outside if you are inside. Never use the lift.
- 8. If you are living in a kutcha house, the best thing to do is to move to an open area where there are no trees, electric or telephone wires.

If outdoors:

- 1. Move into the open, away from buildings, streetlights, and utility wires. Once in the open, stay there until the shaking stops.
- 2. If your home is badly damaged, you will have to leave. Collect water, food, medicine, other essential items and important documents before leaving.
- Avoid places where there are loose electrical wires and do not touch metal objects that are in touch with the loose wires.
- 4. Do not re-enter damaged buildings and stay away from badly damaged structures.

If in a moving vehicle:

Move to a clear area away from buildings, trees, overpasses, or utility wires, stop, and stay in the vehicle. Once the shaking has stopped, proceed with caution. Avoid bridges or ramps that might have been damaged by the quake.

After the Earthquake:

- 1. Here are a few things to keep in mind after an earthquake. The caution you display in the aftermath can be essential for your personal safety.
- 2. Wear shoes/chappals to protect your feet from debris
- 3. After the first tremor, be prepared for aftershocks. Though less intense, aftershocks cause additional damages and may bring down weakened structures. Aftershocks can occur in the first hours, days, weeks, or even months after the quake.
- 4. Check for fire hazards and use torchlight's instead of candles or lanterns.
- 5. If the building you live in is in a good shape after the earthquake, stay inside and listen for radio advises. If you are not certain about the damage to your building, evacuate carefully. Do not touch downed power line.
- Help injured or trapped persons. Give first aid where appropriate. Do not
 move seriously injured persons unless they are in immediate danger of further
 injury. In such cases, call for help.
- 7. Remember to help your neighbours who may require special assistance-infants, the elderly, and people with disabilities.
- 8. Listen to a battery-operated radio for the latest emergency information.
- 9. Stay out of damaged buildings.
- 10. Return home only when authorities say it is safe. Clean up spilled medicines, bleaches or gasoline or other flammable liquids immediately. Leave the area if you smell gas or fumes from other chemicals. Open closet and cupboard doors cautiously.
- 11. If you smell gas or hear hissing noise, open windows and quickly leave the building. Turn off the switch on the top of the gas cylinder.

- 12. Look for electrical system damages if you see sparks, broken wires, or if you smell burning of amber, turn off electricity at the main fuse box. If you have to step in water to get to the fuse box, call an electrician first for advice.
- 13. Check for sewage and water lines damage. If you suspect sewage lines are damaged, avoid using the toilets. If water pipes are damaged, avoid using water from the tap.
- 14. Use the telephone only for emergency calls.
- 15. In case family members are separated from one another during an earthquake (a real possibility during the day when adults are at work and children are at school), develop a plan for reuniting after the disaster. Ask an out of state / district relative or friend to serve as the "family contact". Make sure everyone in the family knows the name address, and phone number(s) of the contact person (s).

11.2. Flood

Basic Safety Precaution to be taken:

- Listen to radio/ TV for the latest weather bulletins and flood warnings.
 Pass on the information to the others.
- Make a family emergency kit which should include; a portable radio/ transistor, torch, spare batteries, a first aid box along with essential medicines, ORS, dry food items, drinking water, matchboxes, candles and other essential items.
- Keep hurricane lamp, ropes, rubber tubes, umbrella and bamboo stick in your house. These could be useful.
- 4. Keep your cash, jewellary, valuables, important documents etc. in a safe place. If there is a flood, move along with family members and cattle to safe areas like relief camps, evacuation centres, elevated grounds where you can take shelter.
- 5. Turn off power and gas connections before leaving your house.

During floods:

- 1. Don't enter into flood waters; it could be dangerous.
- 2. Don't allow children to play in or near flood waters.
- 3. Stay away from sewerage line, gutters, drains, culverts etc.
- 4. Be careful of snakes; snakebites are common during floods.
- 5. Stay away from electric poles and fallen power-lines to avoid electrocution.
- 6. Don't use wet electrical appliances get them checked before use.
- 7. Eat freshly cooked and dry food. Always keep your food covered.
- 8. Use boiled and filtered drinking water.
- 9. Keep all drains, gutters near your house clean.
- 10. Stagnation of water can breed vector/ water-borne diseases. In case of sickness seek medical assistance.
- 11. Use bleaching powder and lime to disinfect the surroundings.

11.3. Fire Hazard

A) High-Rise Fires:

- Calmly leave the apartment, closing the door behind you. Remember the keys!
- Pull the fire alarm near the closest exit, if available, or raise an alarm by warning others.
- 3. Leave the building by the stairs.
- 4. Never take the elevator during fire

If the exit is blocked by smoke or fire:

- 1. Leave the door closed but do not lock it.
- 2. To keep the smoke out, put a wet towel in the space at the bottom of the door.

- 3. Call the emergency fire service number and tell them your apartment number and let them know you are trapped by smoke and fire. It is important that you listen and do what they tell you.
- 4. Stay calm and wait for someone to rescue you.

If there is a fire alarm in your building which goes off:

- Before you open the door, feel the door by using the back of our hand. If the door is hot or warm, do not open the door.
- 2. If the door is cool, open it just a little to check the hallway. If you see smoke in the hallway, do not leave.
- 3. If there is no smoke in the hallway, leave and close the door. Go directly to the stairs to leave. Never use the elevator.

If smoke is in your apartment:

- 1. Stay low to the floor under the smoke.
- Call the Fire Emergency Number which should be pasted near your telephone along with police and other emergency services and let them know that you are trapped by smoke.
- 3. If you have a balcony and there is no fire below it, go out.
- 4. If there is fire below, go out to the window. DO NOT OPEN THE WINDOW but stay near the window.
- 5. If there is no fire below, go to the window and open it. Stay near the open window
- 6. Hang a bed sheet, towel or blanket out of the window to let people know that you are there and need help.
- 7. Be calm and wait for someone to rescue you.

11.4. Landslides

Do's

- Prepare tour to hilly region according to information given by weather department or news channel.
- 2. Move away from landslide path or downstream valleys quickly without wasting time.
- 3. Keep drains clean,
- 4. Inspect drains for litter, leaves, plastic bags, rubble etc.
- 5. Keep the weep holes open.
- 6. Grow more trees that can hold the soil through roots,
- Identify areas of rock fall and subsidence of buildings, cracks that indicate landslides and move to safer areas. Even muddy river waters indicate landslides upstream.
- 8. Notice such signals and contact the nearest Tehsil or District Head Quarters.
- 9. Ensure that toe of slope is not cut, remains protected, don't uproot trees unless re-vegetation is planned.
- 10. Listen for unusual sounds such as trees cracking or boulders knocking together.
- 11. Stay alert, awake and active (3A's) during the impact or probability of impact.
- 12. Locate and go to shelters,
- 13. Try to stay with your family and companions.
- 14. Check for injured and trapped persons.
- 15. Mark path of tracking so that you can't be lost in middle of the forest.
- 16. Know how to give signs or how to communicate during emergency time to flying helicopters and rescue team.

Don'ts

- 1. Try to avoid construction and staying in vulnerable areas.
- 2. Do not panic and loose energy by crying.
- 3. Do not touch or walk over loose material and electrical wiring or pole.
- 4. Do not built houses near steep slopes and near drainage path.

- 5. Do not drink contaminated water directly from rivers, springs, wells but rain water if collected directly without is fine.
- 6. Do not move an injured person without rendering first aid unless the casualty is in immediate danger.

11.5. Lightning and Thunderstorm:

Danger during thunderstorms

Lightning claims quite a few lives and injures many every year. Quite a large number of injuries from the electric shock received while using fixed telephones during thunderstorms.

Take these precautions during thunderstorms:

Take action now

 Consult an electrician for advice on lightning conductors required for your house.

If caught outdoors

If you hear thunder 10 seconds after a lightning flash, it is only about three kilometres away. The shorter the time, the closer the lightning, so find shelter urgently:

- 1. Seek shelter in a hardtop (metal-bodied) vehicle or solid building but avoid small open structures or fabric tents.
- 2. Never take shelter under a small group of (or single) trees.
- 3. If far from any shelter, crouch (low, feet together), preferably in a hollow. Remove metal objects from head / body. Do not lie down flat but avoid being the highest object. If your hair stands on end or you hear `buzzing' from nearby rocks, fences, etc, move immediately. At night, a blue glow may show if an object is about to be struck.
- 4. Do not fly kites during thunderstorms.

- 5. Do not handle fishing rods, umbrellas or metal rods, etc.
- 6. Stay away from metal poles, fences, clotheslines etc.
- 7. Do not ride bicycles or travel on open vehicles.
- 8. If driving, slow down or park away from trees, power lines, stay inside metal-bodied (hard top) vehicles or in a pucca building but do not touch any metal sections.
- 9. If in water, leave the water immediately.
- 10. If on a boat, go ashore to a shelter as soon as possible.
- 11. Be sure the mast and stays of the boat are adequately secured.

If you are indoors

- Before the storm arrives, disconnect external aerial and power leads to radios and television sets. Disconnect computer modems and power leads.
- Draw all curtains and keep clear of windows, electrical appliances, pipes and other metal fixtures (e.g. do not use the bath, shower, hand basin or other electric equipments)
- Avoid the use of fixed telephones. In emergencies, make calls brief, (do not touch any metal, brick or concrete) and do not stand bare foot on concrete or tiled floors.

First Aid

- Apply immediate heart massage and mouth-to-mouth resuscitation to lightning victims until medical help arrives. (You won't receive a shock from the victim).
 - Lightning facts and myths
- When struck, people do not glow or fry to a crisp but the heart and breathing are often affected.
- 2. Only about 30% of people struck actually die, and the incidence of long-term disability is low, particularly when appropriate first aid is applied promptly.

 If your clothes are wet, you are less likely to be seriously injured if struck, as most of the charge will be conducted through the wet clothes rather than your body.
